



THE REPUBLIC OF UGANDA

INSPECTORATE OF GOVERNMENT

REPORT TO PARLIAMENT

JANUARY - JUNE 2011



Republic of Uganda

INSPECTORATE OF GOVERNMENT



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19th October 2011

Rt. Hon. Rebecca Kadaga
Speaker
Parliament of the Republic of Uganda

Honourable Speaker

**THE INSPECTORATE OF GOVERNMENT'S REPORT TO PARLIAMENT: JANUARY
– JUNE 2011**

In accordance with Article 231 of the Constitution of the Republic of Uganda 1995, I have the honour to submit to you the 25th Report of the Inspectorate of Government, covering activities of the Inspectorate for the period January – June 2011.

We request that the report be laid before Parliament for discussion in accordance with Article 231(3) and (5) of the Constitution.

Yours faithfully

Baku Raphael Obudra
AG. INSPECTOR GENERAL OF GOVERNMENT

c.c. His Excellency Yoweri Kaguta Museveni
President of the Republic of Uganda

Foreword

The Inspectorate of Government is vested with the mandate to promote fair, efficient and good governance in Uganda. It does this by prevention and combating of corruption, addressing complaints of maladministration (Ombudsman function); and enforcement of the leadership code of conduct.

In the recent past, the Inspectorate of Government has faced challenges in its enforcement of the leadership code of conduct and performance of its ombudsman role, when its decisions and/or recommendations have been challenged in courts of law for not having given persons complained against “fair hearing” in the course of investigations.

The Supreme Court has also recently decided in the case of **Gordon Sentiba and Others versus Inspectorate of Government (SCCA No.06 of 2008)** that the Inspectorate of government is not a body corporate; therefore, cannot sue or be sued. In light of that decision, the Inspectorate of Government is phasing itself out of civil litigations filed by it or against it by various litigants.

The Inspectorate of Government has also faced severe resource constraints, arising from the fact that although it has three major functions, namely the anti-corruption, ombudsman and leadership code enforcement functions, the Inspectorate of Government has been funded under one vote function i.e. the anti-corruption function. This has led to severe human resource and logistical constraints, which we call upon Parliament to address in accordance with S.31(1) of the Inspectorate of Government Act, 2002.

In view of the fact that corruption is a major concern in Uganda, and internationally, the Inspectorate of Government has stepped up its anti-corruption activities, giving priority to prosecution under the Anti-corruption Act 2009, as the most effective way of combating the vice. This has led to increased number of arrests, prosecutions, convictions and disciplinary actions taken against public officers compared to the previous period.

The Inspectorate of Government has also stepped up its international relations, and participation in International Anti-corruption and Ombudsman events, organised by international organisations or associations to which it is a member. These include the International Association of Anti-Corruption Authorities (IAACA); the International Corruption Hunters Alliance (ICHA); the Conference of State Parties to the United Nations Convention Against Corruption (COSP) and the Implementation Review Group (IRG) of the Conference; and the East African Association of Anti-Corruption Authorities (EAAACA); the International Ombudsman Institute (IOI) and African Ombudsman and Mediators Association (AOMA). Membership to such bodies and participation in events organised by them afford opportunities for networking, coordination and sharing of experiences and techniques in the fight against corruption in the spirit of international cooperation and technical assistance as prescribed under the United Nations Convention Against Corruption (UNCAC).



Article 231 of the Constitution provides that the Inspectorate of Government shall submit to Parliament at least once every six months a report on the performance of its functions and that Parliament shall discuss such reports expeditiously. However, Parliament in the past did not find time to discuss the reports of the Inspectorate of Government. We hope that the Ninth Parliament will find time to discuss the reports of the Inspectorate of Government in accordance with the law.

Corruption is a major threat to service delivery, socio-economic development and political stability of Uganda. The Inspectorate of Government calls upon members of Parliament and indeed, all Ugandans to say “No” to Corruption and uphold the principle of “Zero tolerance to corruption” to rid the Country of this insidious plague.

A handwritten signature in black ink, appearing to read 'Baku', is positioned above the printed name.

Baku Raphael Obudra
AG. INSPECTOR GENERAL OF GOVERNMENT





The Inspectorate of Government is a Constitutional Body with the following attributes:

Mandate

To eliminate corruption, promote and foster the rule of law and principles of natural justice in public offices and enforce the Leadership Code of Conduct.

Vision

Good Governance with an ethical and corruption free society.

Mission

To promote good governance through enhancing accountability and transparency; and enforcement of the rule of law and administrative justice in public offices.

Values;

The values of the IG are a guide to behavior, growth and development of its leaders and staff, and ultimately, organizational culture. Systems and processes target individual and team behaviour to achieve a working environment that supports the following values:

- *Integrity*
- *Impartiality*
- *Professionalism*
- *Gender equality and equity*





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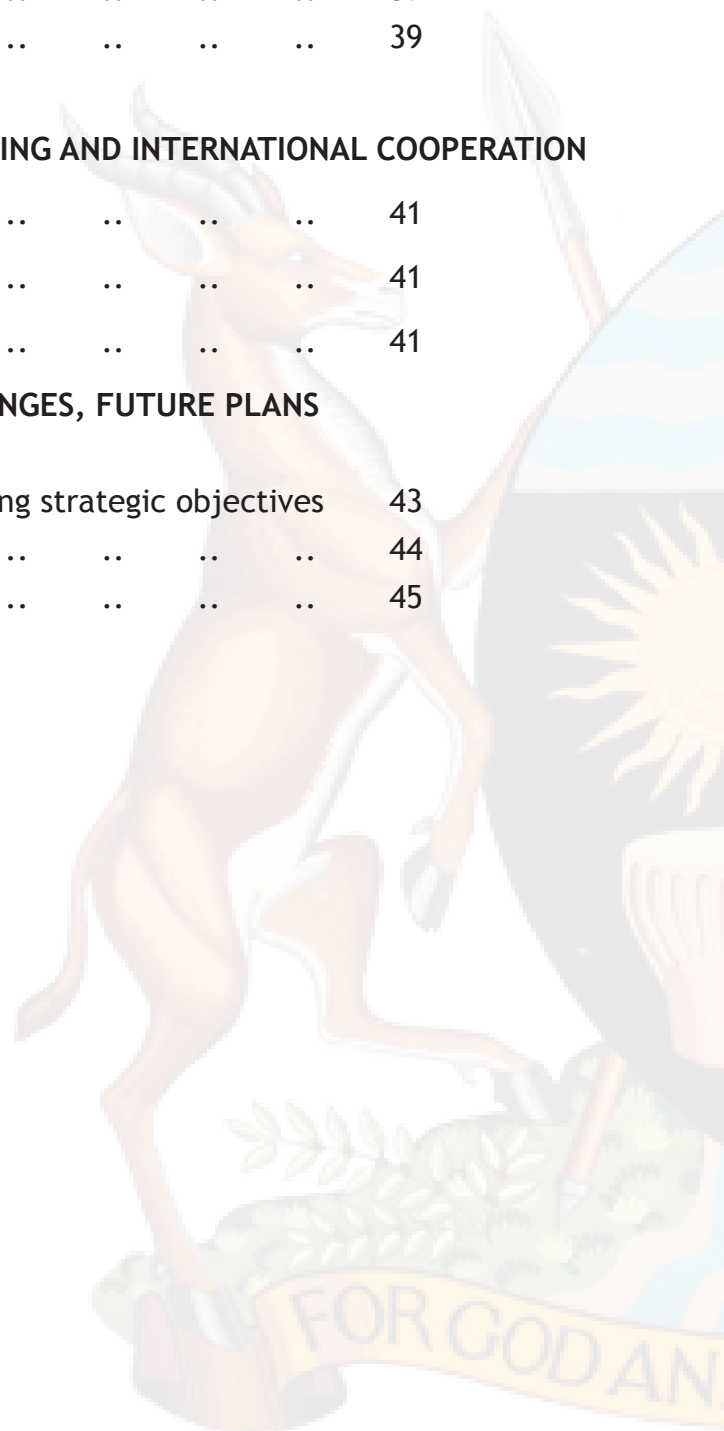
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ABBREVIATIONS AND ACRONYMS

AMPROC	-	American Procurement Co. Ltd
AOA	-	African Ombudsman Association
AORC	-	African Ombudsman Research Centre
B/F	-	Brought Forward
CADP	-	Corporate and Development Plan
CAO	-	Chief Administrative Officer
CID	-	Criminal Investigations Department
CPMC	-	Community Project Management Committee
DAPCB	-	Departed Asians Property Custodian Board
DEI	-	Directorate of Ethics and Integrity
DEO	-	District Education Officer
DIGG	-	Deputy Inspector General of Government
DPP	-	Director of Public Prosecutions
DSC	-	District Service Commission
EAAACA	-	East African Association of Anti-Corruption Authorities
EAC	-	East African Community
ESAAMLG	-	East and Southern Africa Anti-Money Laundering Group
F/Y	-	Financial Year
GOU	-	Government of Uganda
HCCS	-	High Court Civil Suit
IDA	-	International Development Association
IG	-	Inspectorate of Government
IGG	-	Inspector General of Government
ISO	-	Internal Security Organization
KCCA	-	Kampala Capital City Authority
LC	-	Local Council
LRA	-	Lord's Resistance Army
MP	-	Member of Parliament
NAADS	-	National Agricultural Advisory Services
NARO	-	National Agricultural Research Organization
NDA	-	National Drug Authority
NEMA	-	National Environment Management Authority
NFA	-	National Forest Authority
NGO	-	Non Governmental Organization
NPA	-	National Planning Authority
NSSF	-	National Social Security Fund
NUSAF	-	Northern Uganda Social Action Fund
O/C LAP	-	Officer in charge/Local Administration Police
PPDA	-	Public Procurement and Disposal of Public Assets Authority
S.S	-	Secondary School



SFG	-	School Facilities Grant
Shs.	-	Shillings
SYT	-	Sharpening Your Teeth
TAAC	-	Transparency, Accountability and Anti- Corruption Programme
UBC	-	Uganda Broadcasting Corporation
Ug.	-	Uganda
UNBS	-	Uganda National Bureau of Standards
UNCAC	-	United Nations Convention Against Corruption
UNEB	-	Uganda National Examinations Board
UNICEF	-	United Nations International Children's Education Fund
UNRA	-	Uganda National Roads Authority
UPDF	-	Uganda Peoples Defense Forces
UPE	-	Universal Primary Education
UPPC	-	Uganda Printing and Publishing Corporation
URA	-	Uganda Revenue Authority
USE	-	Universal Secondary Education
UWA	-	Uganda Wildlife Authority

EXECUTIVE SUMMARY

1.1 Introduction

Under Article 231 of the 1995 Uganda Constitution, the Inspectorate of Government (IG) is required to submit to Parliament at least once in every six months, a report on the performance of its functions, making recommendations which the office considers necessary for the efficient performance of public institutions; and to provide any other information that Parliament may require. The functions of the Inspectorate of Government as spelt out in Article 225(1) of the Constitution are:

- (a) To promote and foster strict adherence to the rule of law and principles of natural justice in administration.
- (b) To eliminate and foster the elimination of corruption, abuse of authority and of public office.
- (c) To promote fair, efficient and good governance in public offices.
- (d) To supervise the enforcement of the Leadership Code of Conduct.
- (e) To investigate any act, omission, advice, decision or recommendation by a public officer or any other authority to which this Article applies, taken, made, given or done in exercise of administrative functions.
- (f) To stimulate public awareness about the values of constitutionalism in general and the activities of its office, in particular, through any media or other means it considers appropriate.

In order to fulfill its mandate, the Inspectorate of Government is also granted general and special powers as highlighted in Chapter One of this report.

This is the 25th report of the Inspectorate of Government to Parliament and the 1st report submitted to the 9th Parliament. It is a summary of the performance of the Inspectorate of Government during the period January - June 2011.

1.2 Structure of the Report

The report comprises of eight chapters on various aspects of the Inspectorate of Government's (IG) constitutional mandate.

Chapter One gives a brief account of the jurisdiction and independence of the office. The chapter also gives a summary of IG's strategic objectives as contained in the IG Corporate and Development Plan (CADP) 2010-2014. The chapter further lays out the organization structure of the IG.



Chapter Two covers the measures used by the institution in implementation of its anti-corruption functions. These include Investigations of complaints or suspicion of corruption in public institutions; monitoring and inspection of NUSAF II project implementation activities; Arrests and Prosecution of people investigations reveal to have been involved in corruption offences. The chapter also highlights the civil suits that the IG handled during the period.

Chapter Three highlights the activities carried out by the IG in its implementation of Ombudsman function. The chapter also gives a brief account of the Policy and System Studies that were carried out during the period.

Chapter Four looks at activities carried out by IG in enforcing the Leadership Code of Conduct.

Chapter Five focuses on the preventive measures used by the office to curb corruption and promote good governance in public offices.

Chapter Six looks at the training activities that were carried out for the officers of the Inspectorate of Government during the period and highlights the activities to enhance National and International cooperation between the IG and other stakeholders.

Chapter Seven highlights the general operational constraints and challenges faced by the IG. The chapter further outlines the future plans of the office and makes recommendations to Government on ways that could make the office more efficient and effective.

1.3 Summary of Achievements of the Inspectorate of Government in the period January - June 2011

1.3.1 Investigations- General

The Inspectorate of Government receives complaints or initiates investigations into suspicions of corruption, maladministration, breach of Leadership Code of Conduct; arrests and prosecutes those implicated in corruption offences. These continue to be the major activities of the institution.

During the period under review, the Inspectorate of Government had a total workload of 4,858 complaints and leaders' verifications. Out of these 3,738 were brought forward from the previous reporting period. 1,115 complaints were received or initiated by the Inspectorate of Government including 36 investigations that arose from 89 audit reports. A total of 659 complaints and verifications were investigated and completed while 72 complaints were processed and later referred to other Institutions. The table below shows the workload during the period January - June 2011.



Table I: Workload during the period January - June 2011

	<i>January - June 2011</i>
Complaints brought forward (a)	3,738
Investigations from Audit Reports (b)	36
New complaints received (c)	1,079
New verifications of leaders' declarations (d)	5
Total workload (e) = a + b + c + d	4,858
Investigated & completed (f)	659
Referred to other Institutions (g)	72
Rejected complaints (h)	7
Total complaints concluded (i) = f + g + h	738
Carried forward (j) = e - i	4,120

The nature of complaints that were investigated and completed by percentage of the total were as follows: - Non-payment of Salaries and other benefits 13.8%; Abuse of office 13.5%; Mismanagement 13.4%, Corruption 10.6%; Property disputes 7.0%; Delay of service delivery 4.6%; Victimization/Oppression 4.4%; Tenders and Contracts 4.1%; Misappropriation of public resources 3.5%; Embezzlement 3.3%; Forgery and uttering of false documents 3.0%; Bribery 2.9%; Conflict of interest 2.3%; Verifications 2.0%; Extortion 1.5%; False claims 1.5%; Audit queries 1.2%; Amassing of wealth 0.3% and others 7.1%.

1.3.2 Corruption Investigations

Corruption is not unique to Uganda. Indeed it is now recognized as a serious and pervasive international problem with diverse political, economic and social implications. For poor people and poor countries like Uganda, the effect of corruption is adversely negative leading to economic stagnation, political instability and increased social inequality and marginalization.

Practices that are deemed by the law under Anti-Corruption Act 2009 as corrupt include such acts as bribery, extortion, diversion of public resources, influence peddling, conflict of interest, abuse of office, loss of public property, sectarianism, nepotism, embezzlement, causing financial loss, false assumption of authority, fraudulent disposal of trust property, false accounting, false claims and false certificates by public officers.

Therefore, in the implementation of the Anti-Corruption functions, the IG carries out investigations where commission of any offence under the Anti-Corruption Act 2009 or the Inspectorate of Government Act 2002 is alleged. Where the subject of an investigation is found to have committed a criminal offence, investigations may result in arrest and prosecution.

The powers of the Inspectorate of Government to investigate or cause investigation, arrest or cause arrest, prosecute or cause prosecution in respect of cases involving corruption and Abuse of authority are stipulated under article 230 of the 1995 Constitution of the Republic of Uganda and Sec.14(5) of the Inspectorate of Government Act 2002 and the Anti-corruption Act, 2009.



During the period January - June 2011, the Inspectorate of Government received 693 corruption complaints which accounted for 61.9% of the total complaints that were received. A total of 286 corruption complaints were investigated and completed while 26 complaints were processed and referred to other institutions.

Of the total number of new corruption complaints received by the Inspectorate of Government, 358 (51.7%) were received at the Headquarters in Kampala while 335 (48.3%) were registered at the Regional offices.

1.3.2.1 Arrests and Prosecutions

During the period under review, fifty three (53) public officers were arrested for various corruption offences and are now being prosecuted in courts of law. The Inspectorate of Government had one hundred and thirty (130) ongoing prosecution cases out of which eighty seven (87) were carried forward from the previous period and forty three (43) were new cases lodged in courts during the reporting period. Thirty two (32) cases were concluded, out of which seventeen (17) cases resulted in convictions, including two (2) appeals where convictions were upheld, eight (8) cases were withdrawn, seven (7) resulted in acquittal. One (1) case was dismissed but re-instated while one hundred thirteen (113) cases were carried forward at different stages of prosecution.

Table II: Summary of outcomes of implemented recommendations during the period January - June 2011

Outcome	Quantity
Money saved (including refunds/recoveries and pre-empted deals) as a result of investigations	7,513,387,833
Public officers under prosecution by IG	190
Public officers arrested by the IG	53
Warned public officers	32
Officers who were advised	31
Cancelled appointment letters of public servants	28
Officers submitted to Commissions (e.g. DSC) for disciplinary action	24
Interdicted public officers	43
Dismissed officers	10
Re-advertised posts	04
Public officers who were demoted	02

**TABLE III****Details on Money recovered/Saved as a result of investigations**

<i>Ref</i>	<i>Subject Matter</i>	<i>Amount Saved</i>
TS 82/2010	<i>Alleged exaggerated loss of income by M/S Transporters</i>	6,891,211,262
TS 57/2010	<i>Alleged handling of two jobs and double earning by a lecturer of Kyambogo University</i>	27,020,754
TS 93/2010	<i>Alleged financial loss of over 80m as illegal salary and allowances to Ag. Town Clerk of KCC</i>	14,000,000
ARU/CF/30/2010	<i>Alleged irregularities in supply of furniture to Aanga Primary School under LGDP II FY 2007/2008</i>	11,764,000
JNJ/CF/05/2010	<i>Alleged financial mismanagement of St. Stephen S.S. Budondo by the Ag. Head teacher</i>	11,050,000
FP/CF/15/2009	<i>Alleged embezzlement of funds from the Works Department of Kabarole district</i>	10,635,108
TS 24/2010	<i>Alleged embezzlement of funds by an official of Kiboga District Local Government</i>	9,812,000
TS 80/2010	<i>Alleged mismanagement of public funds by the Head teacher, Mityana Public School</i>	9,374,757
TS 187/2007	<i>Alleged mismanagement of Functional Adult Literacy (FAL) by Manafwa District Community Development Officer</i>	9,060,000
73/9/2000	<i>Non-payment of consultancy services/salary by the Ministry of Agriculture, Animal Industry and Fisheries (U \$ 61,612)</i>	172,513,600
32/10/2007	<i>Gratuity paid to a beneficiary by the Ministry of Defense</i>	16,528,297
15/8/06 & 34/8/2010	<i>Payment of NSSF benefits</i>	9,312,869
	<i>Others (Several cases of less than 9m/= each)</i>	321,105,186
Total		7,513,387,833

1.3.2.2 Civil cases

As part of its mandate of fighting corruption and defending its actions, the Inspectorate of Government has been handling civil suits, including civil applications and constitutional petitions instituted by or against the Inspectorate in courts of Judicature. During the period under review IG handled eight (8) civil suits, twenty one (21) civil applications, four (4) Constitutional petitions and one (1) Constitutional application. Details of the civil cases IG handled are found in chapter two of this report.



1.1.3 Promoting the Rule of Law and Administrative Justice (Ombudsman Function)

The Constitution of the Republic of Uganda empowers the Inspectorate of Government not only to curb corruption but article 225 (1) also empowers the IG to ensure strict adherence to the rule of law and principles of natural justice in administration and to promote fair, efficient and good governance in public offices.

1.3.3.1 Ombudsman Investigations

During the period under review, the Inspectorate of Government received various complaints against public officers which included mismanagement of public funds and property, non-payment or delayed payment of salaries and other benefits, delay of service delivery, victimization/ oppression, irregularities in procurement and award of contracts and tenders, property disputes and others such as employment disputes and unfair dismissal.

In the reporting period, 26.3% of ombudsman complaints handled were concluded and majority of these were against Ministry of Lands especially the Lands office in relation to mismanagement of transfer of land ownership and the Ministry of Public Service in relation to non-payment or delayed payment of employee benefits.

1.3.3.2 Policy and System Studies

The 1995 Constitution of the Republic of Uganda and the Inspectorate of Government Act 2002, empower the Inspectorate of Government to promote fair, efficient and good governance in public offices. Given that strengthening of institutions is a key anti-corruption measure, the Inspectorate of Government carries out studies into operations, policies, systems, procedure and legislation of various Government Departments and Institutions with a view to identify weak areas that may be conducive to corruption and make recommendations, for remedial measures.

The Institutions to be studied are selected on the basis of information the Inspectorate of Government receives through public complaints, media reports and periodic surveys.

During the period under review, the Inspectorate of Government carried out four system studies into the procurement of Textbooks in Ministry of Education and Sports, Management of Uganda Broadcasting Corporation, causes of gratuity and pension arrears in the Ministry of Public Service and operations of Administrator General's office. The study into the Management of Uganda Broadcasting Corporation was suspended as a result of commencement of parallel inquiries by CID and subsequent suspension of the Managing Director and Board by H.E. the President. The study into the Operations of Administrator General's office and verification of Textbooks delivery were completed but the reports were still to be issued and the one into the causes of pension and gratuity arrears, Ministry of Public Service is on-going and will be completed by the next reporting period.



IG also carried out research into the Energy Sector in Uganda; the case study of Nyagak Power Dam Construction, Corruption Prone Areas in Procurement and Obligation of IG to observe the right to a fair hearing.

The above researches were completed and a brief of the findings and recommendations can be found in chapter three of this report.

1.3.4 Enforcement of the Leadership Code of Conduct

The 1995 Constitution of the Republic of Uganda and the Leadership Code Act, 2002 mandate the Inspectorate of Government to ensure that specified leaders declare their incomes, assets, and liabilities from time to time explaining how they acquired or incurred them respectively. The aim is to ensure that leaders adhere to a standard of behaviour that promotes integrity, transparency and accountability in their conduct of public affairs. The Code imposes penalties on the leaders who breach it.

1.3.4.1 Management of Declarations

During the period under review 16,090 declaration forms were issued. 17,893 (80%) leaders submitted their declaration and 10,551 (59%) declarations were examined and the data was entered into the database. Letters were sent to those who had not declared seeking explanations.

1.3.4.2 Verifications

During the period under review, assets and liabilities of six (6) leaders were verified and a total of forty six (46) properties were inspected.

1.3.4.3 Investigations into complaints of breach of the Code

Thirteen (13) complaints of breach of the Code were investigated and completed.

1.3.5 Public Awareness Programmes

The Inspectorate of Government is constitutionally mandated to sensitize and educate the public about the values of constitutionalism in general and the activities of the Inspectorate of Government in particular, through any media or any other means it considers appropriate. The public is educated about their constitutional right to access public services without having to pay bribes and made aware of their civic duties and responsibilities to demand for accountability from their leaders, value for money and to report corrupt practices to the Inspectorate of Government.

During the period under review, the IG continued to carry out public awareness programmes through workshops for student leaders, radio and TV talk-shows and publications of booklets and inserts which were placed in the print media. The youth were also educated about the evils of corruption through film shows which were screened for schools in Arua and more shows are scheduled to be screened in selected schools all over the country.



1.3.5.1 Workshops

A student leaders' workshop was conducted in Northern Uganda at Arua Public School. 179 students from 20 tertiary institutions attended the workshop and at the end of the workshop an action plan during which participants committed themselves to be partners with the IG in the fight against corruption was drawn.

1.3.5.2 Media activities

During the period under review, IG continued to carry out public awareness programmes through various radios, TVs and print media. The public was educated on what challenges the office faces and IG's role in the implementation of the Northern Uganda Social Action Fund (NUSAF II) project.

1.3.5.3 Integrity Clubs

The IG also promotes and supports the establishment of Integrity Clubs in Tertiary Institutions whose members act as Ambassadors for Anti-Corruption crusade among the youth in the various Institutions they attend. During the reporting period IG facilitated the launching of Integrity Clubs at Katigondo National Major Seminary and Masaka School of Comprehensive Nursing. IG also facilitated an anti-corruption workshop organised by Integrity Club members of Gulu University.

1.3.6 Capacity Building through Training and Inter-Agency Cooperation

1.3.6.1 Training

The Inspectorate of Government is committed to strengthening and building capacity of its staff through training in order to equip them with knowledge, skills and attitudes to enhance their performance.

During the reporting period, therefore, some Inspectorate of Government staff attended training programmes which among others included the following; Induction course for new IG staff, Challenges in Corruption Control and Sharpening Your Teeth.

1.3.6.2 International Cooperation

The IG appreciates the fact that the war against corruption and the promotion of good governance can only be won through the cooperation, support and exchange of ideas with other stakeholders both at the national, regional and international levels. This has been achieved through participation of some IG senior staff in conferences, workshops and exchange programmes and collaboration with local, regional and international anti-corruption agencies.



1.4 Major Constraints and Challenges

Despite the continued support by Government and donors to strengthen the Institution, which is highly appreciated, the IG continues to face a number of constraints and challenges, most of which arise from inadequate funding and others from external sources. These constraints and challenges adversely affect the IG's effective implementation of its mandate of combating corruption, maladministration and enforcing the Leadership Code of Conduct.

The challenges and constraints include; inadequate funding; understaffing; operating in rented premises; limited legal reference materials; court delays; lack of computerized data in other Institutions; inadequate institutional support in the fight against corruption; sophistication in corruption practices; negative societal attitudes and high expectations from the public to deal with their complaints expeditiously.

The Inspectorate of Government appreciates cooperation from Institutions and Action Officers who have implemented its recommendations. However, there are some Institutions and Action Officers who ignore, delay or refuse to implement IG's recommendations without justifiable reasons. This greatly undermines the effectiveness of the office. The Inspectorate of Government takes very serious view of defiance of its orders, directions and recommendations. The IG, will therefore, start prosecution of those who defy its orders and directives in accordance with the law.

1.5 Future plans

- Increase the number of staff at technical level.
- Improve the terms and conditions of service of staff.
- Increase number of cases investigated and prosecuted.
- Improve quality of investigations and prosecutions through professional training and on-the-job training of IG staff.
- Begin work on construction of IG's own office premises.

1.6 Recommendations

In order to overcome the constraints mentioned above and to fulfill IG mandate, the following recommendations are submitted to Government through Parliament.

- (i) Parliament should debate the IG reports and make recommendations for more effective discharge of the functions of IG.
- (ii) More resources should be provided to IG in order to recruit, train and retain adequate staff and procure requisite equipment to enable IG discharge its functions efficiently and effectively.



- (iii) Government has to appreciate that IG is a national cross-cutting institution responsible for three major functions of promoting good governance, preventing and combating corruption and enforcing the Leadership Code of Conduct. Each of these functions should be funded as a separate vote function.
- (iv) Government should adequately fund and make timely release of funds to its Ministries, Departments and Agencies, to enable speedy resolution of payment related complaints and avail adequate facilities like computers to improve record keeping and ease data storage/retrieval in public institutions.
- (v) Government through the Ministry of Public Service should formulate recruitment guidelines for semi-autonomous institutions so as to harmonise recruitment procedures in these institutions and reduce on the growing number of complaints in that regard.
- (vi) The Ministry of Lands should develop a client's charter as soon as possible so as to guide clients on the services to expect from the Ministry officials. Computerization of the Ministry should also be expedited.



INTRODUCTION

1.1 CONSTITUTIONAL REQUIREMENT

The Inspectorate of Government (IG) is a constitutional body mandated under Chapter 13 of the Constitution of the Republic of Uganda to promote good governance, fight corruption, and enforce the Leadership Code of Conduct. Article 231 of the Constitution requires the Inspectorate of Government to submit to Parliament at least once in every six months a report of the performance of its functions, making such recommendations as it considers necessary and containing such information as Parliament may require.

This is the 25th report of the Inspectorate of Government to Parliament and the 1st report submitted to the 9th Parliament. It is a summary of the performance of the Inspectorate of Government during the period January - June 2011.

1.2 FUNCTIONS OF THE INSPECTORATE OF GOVERNMENT

The functions of the Inspectorate of Government as spelt out in the Constitution of Uganda Chapter 13, Article 225 and Part III Section 7(1) of the Inspectorate of Government Act, are:

- (a) To promote and foster strict adherence to the rule of law and principles of natural justice in administration.
- (b) To eliminate and foster the elimination of corruption, abuse of authority and of public office.
- (c) To promote fair, efficient and good governance in public offices.
- (d) To supervise the enforcement of the Leadership Code of Conduct.
- (e) To investigate any act, omission, advice, decision or recommendation by a public officer or any other authority to which this Article applies, taken, made, given or done in exercise of administrative functions.
- (f) To stimulate public awareness about the values of constitutionalism in general and the activities of its office, in particular, through any media or other means it considers appropriate.

1.3 GENERAL POWERS OF THE INSPECTORATE OF GOVERNMENT

For the purposes of performing its functions, the Inspectorate has the following powers under S.8 of the Inspectorate of Government Act, 2002 -



- (a) to authorize in writing any officer under its charges to conduct an inquiry or investigation into an allegation of corruption, abuse of office and neglect of duty, and any other aspect that the Inspectorate is empowered to investigate into;
- (b) to require a public officer or any other person to answer questions concerning his or her duties or those of another person;
- (c) to require any person in charge of a public office to produce or furnish within a specified time, any document or certified true copy of such document which is in his or her possession or under his or her charge; and
- (d) to do any other thing necessary for the performance of the functions of the Inspectorate under this Act.

Further, Subject to the provisions of any law, the Inspectorate has power to enter and inspect the premises or property of any department of Government, person or of any authority; to call for, examine and where necessary, retain any document or item in connection with the case being investigated, found on the premises; and may, in those premises, carry out any investigation for the purpose of its functions.

1.4 SPECIAL POWERS OF THE INSPECTORATE OF GOVERNMENT

The Inspectorate of Government is granted special powers under Article 230 of the Constitution and Section 14(5) of the Inspectorate of Government Act 2002. These powers include the following:

- Power to investigate, cause investigation, arrest, cause arrest, prosecute or cause prosecution in respect of cases involving corruption, abuse of authority or of public office;
- Power to make orders and give directions where necessary and appropriate in the course of its investigations or as a consequence of its findings;
- Power to enter and inspect premises or property of any department of Government, person or authority and to examine or retain any documents found therein;

1.5 JURISDICTION AND INDEPENDENCE OF THE INSPECTORATE OF GOVERNMENT

Articles 226 and 227 of the Constitution provide the Inspectorate of Government with areas of authority and independence. The jurisdiction of the Inspectorate of Government covers officers or leaders whether employed in the public service or not, and the institutions, organizations or enterprises Parliament has prescribed under S.9 of the Inspectorate of Government Act; and these include the Cabinet, Parliament, a Court of law, etc. The Anti-Corruption Act, 2009 has prescribed the jurisdiction of the Inspectorate of Government to cover both the public and the private sector in order to effectively combat and prevent corruption. The IG is independent in the performance of its functions and is only responsible to Parliament and its functions are



prescribed under article 225 of the Uganda Constitution, the Inspectorate of Government Act 2002 and the Leadership Code Act 2002.

1.6 STRATEGIC OBJECTIVES OF THE INSPECTORATE OF GOVERNMENT (2010 - 2014)

Having launched the Inspectorate of Government Corporate and Development Plan (CADP) in December 2010, the IG set out to realize its mission with the following strategic objectives:

- To strengthen and build capacity of the Inspectorate of Government to deliver on its legislative mandate and obligations;
- To monitor the utilization of funds in Government Institutions (MDAS and LGS);
- To sensitize, educate and enlist public support against corruption;
- To strengthen weak systems, structures and policies in Government Institutions and monitor levels of corruption through periodic surveys;
- To promote and foster strategic partnership to fight corruption, abuse of office and administrative malpractices.

1.7 ORGANIZATION OF THE INSPECTORATE OF GOVERNMENT

Article 223 of the Constitution provides for the Leadership of the Inspectorate of Government which comprises the Inspector General of Government (IGG) and two Deputy Inspectors General of Government (DIGGs). The Inspector General of Government and the Deputy Inspectors General of Government are appointed by the President with the approval of the Parliament of Uganda. The Secretary to the Inspectorate of Government is the Accounting Officer and is appointed by the President on the advice of the Public Service Commission.

For purposes of implementing its functions and objectives, the Inspectorate of Government is structured into a Department, Directorates and Units as follows:

Department of Finance & Administration

The department is responsible for coordination and provision of administrative support services to the technical Directorates, Divisions and Units; and efficient management of the financial resources to enhance smooth running of the Inspectorate of Government. The department is headed by the Secretary to the Inspectorate who is the Accounting Officer for the Inspectorate of Government.

Directorate of Operations

The Directorate is headed by a Director and is responsible for carrying out field operations and ensures accountability and transparency in public offices through investigation of corruption in Central Government Institutions, Ministries, Departments and projects.



Directorate of Legal Affairs

The Directorate is headed by a Director who is the Principal Legal Advisor to the Inspectorate and ensures that the Inspectorate of Government exercises its powers in conformity with the law. The Directorate enhances transparency and accountability in public offices through prosecution of suspects of corruption and abuse of office and represents IG in Courts of Judicature.

Directorate of Education and Prevention of Corruption

The Directorate is headed by a Director and is responsible for stimulating public awareness about the values of Constitutionalism and the activities of the Inspectorate of Government through workshops/seminars, print media and any other means the Inspectorate of Government considers appropriate.

Directorate of Leadership Code

The Directorate is headed by a Director and is responsible for carrying out field operation, monitor and enforce the Leadership Code of Conduct to ensure integrity, transparency and accountability among leaders specified under the Leadership Code Act of 2002; ensures that all leaders declare their income, assets and liabilities; and investigates allegations of breach of Leadership Code by leaders.

Directorate of Regional Offices

The Directorate is headed by a Director, and its role is to ensure accountability and transparency in public offices through investigating mal-administration and unfair treatment, corruption and allegations of breach of leadership code by leaders in Local Governments. The Directorate is in charge of Regional Inspectorate operation, coordination and follow up functions and improves efficiency in service delivery by taking the services of the Inspectorate of Government nearer to the people through regional offices. The Directorate therefore, coordinates Regional Offices and provides statistical information on the outputs of the Inspectorate and ensures implementation of the IG recommendations by leaders and institutions in the regions and local Governments.

Directorate of Ombudsman Affairs

The Directorate is headed by a Director and is in charge of investigating Public complaints; maladministration and Policy and Systems Study. The Directorate is responsible for promoting the culture of administrative justice and transparency in public officers through investigations of complaints of mal- administration; carrying out studies on identified systems, practices, procedures and policies that may be conducive to maladministration, and make informed recommendations.

Information & Internal Inspection Division

The Division is headed by a Senior Principal Inspectorate Officer who reports directly to the IGG; ensures efficiency, transparency and accountability among staff of the Inspectorate of Government by detecting and curtailing possible corruption among them, vetting the newly recruited staff and conducting investigations.



Public and International Relations Division

The Division is headed by a Principal Inspectorate Officer who reports directly to the IGG, the Division carries all the protocols of International relations and issues of Public relations in the Inspectorate.

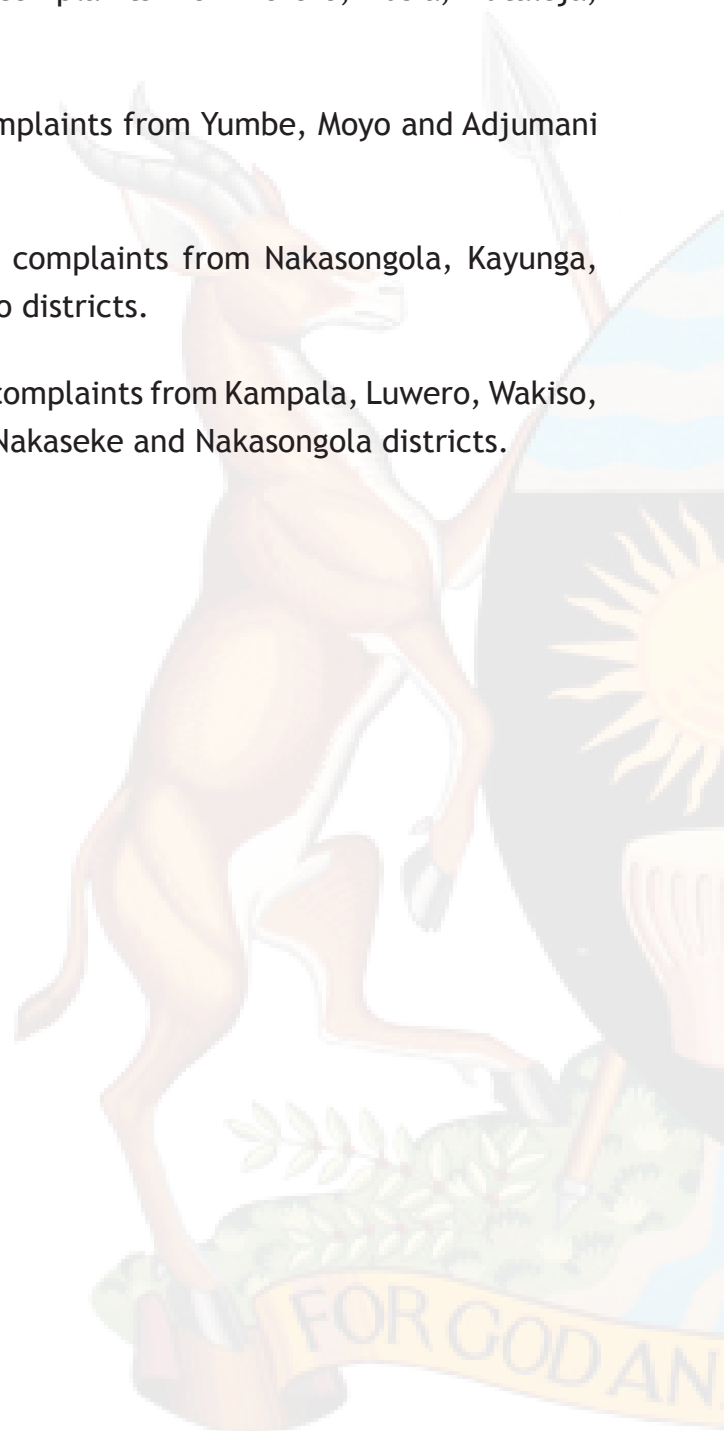
1.8 REGIONAL INSPECTORATE OF GOVERNMENT OFFICES

To take its services closer to the people, the Inspectorate of Government has so far established sixteen (16) Regional Offices headed by Principal Inspectorate Officers. The Inspectorate of Government Regional Offices are structured to perform the functions of IG as follows:

1. **Arua Regional Inspectorate Office** handles complaints from Koboko, Arua, Nebbi, Zombo and Maracha districts.
2. **Fort Portal Regional Inspectorate Office** handles complaints from Bundibugyo, Kabarole, Kamwenge, Kyenjojo, Kasese, Kyegegwa and Ntoroko districts.
3. **Gulu Regional Inspectorate Office** handles complaints from Gulu, Kitgum, Pader, Amuru, Agago, Lamwo and Nwoya districts.
4. **Hoima Regional Inspectorate Office** handles complaints from Hoima, Kibaale, Kiboga, Buliisa, Masindi and Kiryandongo districts.
5. **Jinja Regional Inspectorate Office** handles complaints from Kaliro, Bugiri, Jinja, Kamuli, Iganga, Mayuge, Buyende, Buikwe, Luuka, Namutumba and Namayingo districts.
6. **Kabale Regional Inspectorate Office** handles complaints from Kanungu, Kisoro, Rukungiri and Kabale districts.
7. **Masaka Regional Inspectorate Office** handles complaints from Kalangala, Masaka, Sembabule, Rakai, Bukomansimbi, Kalungu and Lwengo districts.
8. **Mbale Regional Inspectorate Office** handles complaints from Bukwo, Kapchorwa, Mbale, Sironko, Budaka, Pallisa, Bulambuli, Kween and Kibuku districts.
9. **Mbarara Regional Inspectorate Office** handles complaints from Ibanda, Isingiro, Bushenyi, Mbarara, Kiruhura, Ntungamo, Rubirizi, Mitooma, Kibingo and Nsika districts.
10. **Soroti Regional Inspectorate Office** handles complaints from Amuria, Kaberamaido, Katakwi, Kumi, Soroti, Bukedea, Ngora and Serere districts.
11. **Moroto Regional Inspectorate Office** handles complaints from Moroto, Abim, Nakapiripirit, Kotido, Kaabong, Napak and Amudat districts.



12. **Lira Regional Inspectorate Office** handles complaints from Lira, Apac, Oyam, Dokolo, Amolatar, Otuke, Aleptong and Kole districts.
13. **Tororo Regional Inspectorate Office** handles complaints from Tororo, Busia, Butaleja, Manafwa and Bududa districts.
14. **Moyo Regional Inspectorate Office** handles complaints from Yumbe, Moyo and Adjumani districts.
15. **Mukono Regional Inspectorate Office** handles complaints from Nakasongola, Kayunga, Nakaseke, Luwero, Buvuma, Buikwe and Mukono districts.
16. **Kampala Regional Inspectorate Office** handles complaints from Kampala, Luwero, Wakiso, Mpigi, Mityana, Mubende, Butambala, Gomba, Nakaseke and Nakasongola districts.



2.1 INTRODUCTION

Article 225 (e) and (b) of the Uganda Constitution mandates the IG to eliminate and foster the elimination of corruption, abuse of authority and of public office. The Inspectorate of Government is also mandated to investigate any act, omission, advice, decision or recommendation by a public officer or any other authority and has powers to arrest and prosecute persons who investigations establish to have been involved in corruption offences.

In the implementation of the Anti-Corruption function the IG carries out investigations where commission of any offence under the Anti-Corruption Act 2009 or the Inspectorate of Government Act 2002 is alleged. Where the subject of an investigation is found to have committed a criminal offence, investigations may result in arrest and prosecution. Disciplinary action in varying degrees from a warning to dismissal may be recommended; and also assets may also be confiscated from a public official who investigations establish to have acquired them through corrupt means.

This Chapter, therefore, highlights the investigations, arrests and prosecutions that were carried out during the reporting period.

2.2 INVESTIGATIONS

During the period January - June 2011, the Inspectorate of Government received 693 corruption complaints which accounted for 61.9% of the total complaints that were received. A total of 286 corruption complaints were investigated and completed while 26 complaints were processed and referred to other institutions.

Of the total number of new corruption complaints received by the Inspectorate of Government, 358 (51.7%) were received at the Headquarters in Kampala while 335 (48.3%) were registered at the Regional Offices. The table below shows the corruption complaints that were received by the Inspectorate offices during the period January - June 2011.

**Table IV: Corruption Complaints registered by the IG offices
(January - June 2011)**

S/NO.	Office	No. of Complaints	Percentage
1	Kampala	358	51.7%
2	Fort Portal	51	7.4%
3	Soroti	43	6.2%
4	Gulu	41	5.9%
5	Jinja	36	5.2%
6	Kabale	30	4.3%
7	Mbarara	29	4.2%



S/NO.	Office	No. of Complaints	Percentage
8	Masaka	23	3.3%
9	Mbale	18	2.6%
10	Arua	14	2.0%
11	Lira	12	1.7%
12	Mukono	12	1.7%
13	Hoima	9	1.3%
14	Tororo	7	1.0%
15	Moyo	7	1.0%
16	Moroto	3	0.4%
	TOTAL	693	100%

2.2.2 ENSURING TRANSPARENCY AND ACCOUNTABILITY IN NUSAF II PROJECT

The Lord's Resistance Army (LRA) activities took a tremendous toll on the population and the economy of the northern region, making it the poorest region in Uganda.

To alleviate the poverty level in the region, a US Dollar 100 million - **Northern Uganda Social Action Fund Project (NUSAF I)**, funded by IDA as part of GOU broader Northern Uganda Reconstruction Programme was launched in February, 2003 and closed in March, 2009.

Although NUSAF I made a significant contribution, widespread poverty, vulnerability and service delivery challenges remained. Hence NUSAF II is expected to contribute to resolving some of the challenges by building on the lessons learnt in NUSAF I.

One of the Sub-components of NUSAF II is Transparency, Accountability and Anti-Corruption Programme (TAAC). This component is aimed at strengthening transparency, accountability and anti-corruption measures in implementation of the programme.

To ensure independence, the (TAAC) sub-component is being implemented by the Inspectorate of Government which is expected to use both enforcement and preventive/proactive measures to ensure that the programme is not riddled with corruption or other malpractices.

In the reporting period, IG carried out NUSAF II Project inspections in the districts of Mbale, Lira, Gulu and Amuru.

The inspection covered the following aspects;

- Verification and confirmation of the existence of the community sub-projects in each of the districts mentioned above.
- Whether those sub-projects were established in accordance with the NUSAF II guidelines.



- Whether the Community Management and Accountability Committees were in place and established according to the NUSAF II guidelines.
- Whether the sub-projects were appraised at the Sub-county level and approved by the District Technical Planning Committee and District Executive Committee as required.
- Whether the funds have been disbursed to the Sub-project Accounts.
- Why some districts had established more Community Sub-projects than others.

Findings of the inspection

- It was established that apart from Amuru District, the rest of the other districts inspected followed the established NUSAF II Procedures of establishing Community Sub-projects.
- The Office of the Prime Minister has disbursed money for the approved Community Sub-projects but the money was still at the district Headquarters largely because the Districts were still training the Sub-project Managers on project management and accountability.
- Amuru District had only 3 approved Community Sub-Projects because the District NUSAF II Desk Officer failed to effectively coordinate the project activities, lacked consistency in following NUSAF II Project Procedures and created by himself Community Sub-Projects worth 1.5 billion shillings. This led to his interdiction and subsequent investigation by IG Gulu Regional office.
- There were fewer projects in Gulu District because of high labour turn-over for Community Facilitators due to inadequate remuneration coupled with electioneering during the period.
- In Lira most people feared to manage and implement NUSAF Projects for fear of the repeat of NUSAF I repercussions where most project managers were arrested and charged in Courts of Law for embezzlement.

2.3 ARRESTS MADE

The IG has powers to arrest or cause arrests of people who investigations reveal to have engaged in offences involving corruption and abuse of office or authority, or who for no good reason refuse or ignore to respond to IG summons. During the period under review, the following officials were arrested and are being prosecuted in various courts of law.



TABLE V

ARRESTS EFFECTED BETWEEN JANUARY - JUNE 2011

S/N	REFERENCE	TITLE OF ACCUSED	OFFENCE(S)
1.	JNJ/CF/027/10	Asha Nahabo, Senior Lands Management Officer, Jinja District Administration.	Uttering false documents.
2.	MRT/CF/09/10	Maliisa Zipporah, Principal Personnel Officer, Abim District Local Government	Uttering false documents.
3.	TS.130.2009	Cissy Nakabugo, Assistant Accountant, Law Development Centre.	Conspiracy to Defraud
4.	TS.130.2009	Balinda Wakawumbe, Business woman (Self employed)	Conspiracy to Defraud
5.	TS.136.2010	Atuhaire George, Senior Assistant Secretary, Directorate of Ethics and Integrity.	Embezzlement
6.	TS.136.2010	Kitooke David Mubiru, Senior Accountant, Directorate of Ethics and Integrity.	Embezzlement
7.	TS.136.2010	Oluka Hillary Wes, Systems Administrator, Directorate of Ethics and Integrity.	Embezzlement
8.	TS.22.2009	Mutesasira John Drink Water, Engineering Officer.	Embezzlement
9.	TS.136.2010	Okello Eludai, Accounts Assistant, Directorate of Ethics and Integrity.	Embezzlement
10.	23/01/2010	Kabahweza Mary, Prison Wardress, Uganda Prisons Services - Fort Portal.	Uttering false documents.
11.	IG.95/206/01	Silas Katonyera, former Finance Officer of Danish Project on Agricultural Sector Coordination Unit.	Embezzlement and causing financial loss
12.	TS.79.2008	Phillip Etukoit, former Chairman, Community Project Management Committee (CPMC), St. Joseph Dadas Primary School.	Causing financial loss and abuse of office.
13.	IG.95/206/01	Edison Kagubare, National Advisor, Danish Support to DAR Program.	Embezzlement, causing financial loss and fraudulent false accounting.
14.	TS.118.2009	Nakato Prossy, Assistant Physical Planner, Luwero Town Council.	Abuse of office, causing financial loss and false accounting.
15.	FP/0901/11	Okello Lawrence, D/Cpl No. 28483 Police Officer attached to Kasese Police Station.	Corruptly soliciting for and receiving gratification.



S/N	REFERENCE	TITLE OF ACCUSED	OFFENCE(S)
16.	FP/0901/11	Asimwe Robert, AIP Police Officer attached to Kasese Police Station.	Corruptly soliciting for and receiving gratification.
17.	TS.22.2009	Nantume Nulu, Internal Auditor Bombo Town Council, Luwero District.	Abuse of office, causing financial loss.
18.	Complaint No. 70/01/2011	Agaba Simon, Authorized Law Enforcement Officer, Fisheries Department, Entebbe.	Corruptly soliciting for and receiving gratification.
19.	Complaint No. 70/01/2011	Mwesige Stephen Kaberinde, Mechanic in Fort Portal Town.	Corruptly soliciting for and receiving gratification.
20.	JNJ/CF/027/2010	Mwembe Lydia, Secretary District Land Board, Jinja District.	Uttering false documents
21.	MBL/05/11/2006	Obore George Alfred, former LC III Chairperson, Malaba Town Council, Tororo District.	Abuse of office, theft.
22.	GUL/CF/02/2010	Okot Cyprian Otto, Principal Personnel Officer, Kitgum District Local Government.	Forgery and uttering false documents.
23.	MBL/CF/04/2010	Wanyisi Joseph, Law Enforcement Officer, Mbale Municipal Council.	Uttering false documents
24.	MSK/CF/04/2007	Atuhaire Flygence alias Nkwasiwe Nelson, teacher at Lunoni Primary School, Rakai District.	Personating a Public Officer.
25.	MBR/CF/16/2008	Bakanya Alison, former Enrolled Midwife, Itojo Hospital, Ntungamo District.	Uttering false documents
26.	MBR/CF/16/2008	Mugumya Y. Rutahweire, Senior Personnel Officer, Ntungamo District.	Neglect of duty.
27.	MBR/CF/01/03/2011	Kabandize Daniel, Court Clerk, Kiruhura District Magistrates Court.	Corruptly soliciting for and receiving gratification.
28.	ARU/CF/24/2007	Aderubo Vincent, Accountant, Arua Municipal Council	Embezzlement, causing financial loss.
29.	LIR/CF/10/2009	Opio Williams Ajoka, Chief Finance Officer, Dokolo District Local Government.	Embezzlement, causing financial loss.
30.	GUL/CF/07/2010	Okoya John Beckys, Community Development Officer, Aruom Sub-county, Pader District.	Uttering false documents.
31.	SRT/CF/03/2009	Johnson Opolot, CAO, Bukedea District Local Government.	Causing financial loss and abuse of office.
32.	SRT/CF/03/2009	Charles Ojono, Ag. Chief Finance Officer, Bukedea District Local Government.	Embezzlement, causing financial loss and abuse of office.



S/N	REFERENCE	TITLE OF ACCUSED	OFFENCE(S)
33.	Complaint No. 50/04/09	Okware Justus, District Engineer, Katakwi District Local Government.	Arrested for disobedience of IGG Witness Summons.
34.	SRT/CF/03/2009	Petero Gahafu Gasumuni,, Chief Administrative Officer, Kaliro District	Embezzlement, causing financial loss and abuse of office.
35.	LIR/CF/10/09	Odyek Omol, Teacher Dokolo District Local Government.	Embezzlement and causing financial loss.
36.	JNJ/04/09/10	Kasiko Pelda, Senior Accounts Assistant, Jinja Municipal Council, Walukuba Masese Division	Embezzlement, causing financial loss and abuse of office.
37.	MBR/CF/18/09	Byarugaba Beatrice, Chairperson, Mbarara District Contracts Committee/ District Production and Marketing Officer.	Abuse of office
38.	MBR/CF/18/09	Byaruhanga Charles Nathan, District Agricultural Officer, Mbarara.	Abuse of office
39.	MBL/05/11/2006	Opolot Philip Gonzaga, Town Clerk, Malaba Town Council.	Abuse of office, causing financial loss.
40.	MSK/01/05/2011	No. 34280 D/C Turyomunsi Richard, Police Officer attached to Masaka Police Station.	Corruptly soliciting for and receiving a gratification.
41.	MBL/05/05/2011	Wogagaba Stephen, Court Clerk, Sironko Magistrates Court.	Corruptly soliciting for and receiving a gratification.
42.	HQT/48/03/2011	Hon. Bihande Bwambale, Member of Parliament for Bukonjo East.	Uttering false documents and embezzlement.
43.	GUL/CF/01/2011	Ogwete Christopher, Education Assistant Grade II, Dokolo District.	Uttering false documents.
44.	JJA/08/05/2011	Nandawula Lillian, State Attorney, Resident State Attorney's Office Jinja.	Corruptly soliciting for and receiving a gratification.
45.	JNJ/CF/031/09	Nabihamba Ernest, Environment Officer, Jinja Municipal Council, Jinja District Local Government.	Embezzlement and false accounting by a Public Officer.
46.	JNJ/CF/031/09	Kakonge Michael, Road Overseer/ Foreman of Jinja Municipal Council, Jinja Local Government.	Embezzlement and false accounting by a Public Officer.
47.	JNJ/CF/031/09	Wamuzibira Dathan, Municipal Engineer, Jinja Municipal Council, Jinja District.	Embezzlement and false accounting by a Public Officer.



S/N	REFERENCE	TITLE OF ACCUSED	OFFENCE(S)
48.	LIR/01/06/11	D/Cpl Canodiya Gabriel, Police Officer attached to Lira Police Station.	Corruptly soliciting for and receiving a gratification.
49.	MSK/08/06/2011	Senteza Kajubi David, Teacher by profession and self employed in Masaka District.	Personating IGG staff.
50.	JNJ/08/06/2011	Drakuma Collins, Store Assistant, Jinja Hospital, Jinja District.	Embezzlement of drugs.
51.	JNJ/08/06/2011	Wadidi Patrick, Cleaner, Jinja Hospital, Jinja District.	Embezzlement of drugs.
52.	JNJ/08/06/2011	Kaiza David, Ton man/Self employed at Iganga District.	Theft of drugs
53.	Complaint No. 23/2/11	K.S.B. Mubbala, Secretary, Uganda Land Commission, Kampala.	Willful disobedience of orders of the Inspectorate of Government.

2.4 PROSECUTIONS

2.4.1 Introduction:

The powers of the Inspectorate of Government to prosecute or cause prosecution of cases involving corruption and abuse of office are derived from the Constitution of the Republic of Uganda which provides in Article 230 that:

“The Inspectorate of Government shall have power to investigate, cause investigation, arrest, cause arrest, prosecute or cause prosecution in respect of cases involving corruption, abuse of authority or of public office”.

During the period under review, IG prosecuted one hundred and thirty (130) cases, out of which eighty seven (87) were carried forward from the previous period and forty three (43) were new cases registered in courts of law during the reporting period, while 32 cases were concluded. Seventeen (17) cases resulted into conviction, including two (2) appeals where convictions were upheld, seven (7) resulted in acquittals, including one (1) appeal which resulted in acquittal, eight cases (8) were withdrawn, and one (1) case was dismissed but re-instated and one hundred thirteen (113) cases were on-going as at 30th June 2011.



2.4.2 Below is a summary of cases that were prosecuted during the period and their status.

TABLE VI:

SUMMARY OF FINALISED PROSECUTION CASES DURING THE PERIOD JANUARY - JUNE 2011

S/N	NAME OF ACCUSED	COURT REFERENCE NUMBER	OFFENCE COMMITTED	OUTCOME
1.	David Chandi Jamwa, former Managing Director NSSF.	ACD-CSC-87-2010	Causing financial loss and abuse of office.	Convicted on count 1.
2.	Senteza Kajubi David, Teacher by profession and self employed in Masaka District.	HCT-00-ACD-00-109/2011	Personating a Public Officer.	Convicted.
3.	Mwembe Lydia, Secretary District Land Board, Jinja District.	ACD 33/2011	Uttering false documents	Convicted.
4.	Kabahweza Mary, Prison Wardress, Uganda Prisons Services - Fort Portal.	ACD 16/2011	Uttering false documents.	Convicted.
5.	Matovu Emmanuel, former Prisons Commander, Mukono District.	MKN-CR-251-2007	Causing financial loss and abuse of office.	Convicted.
6.	Otto Francis, District Water Engineer.	ACD-CSC-147/2010	Offering gratification and bribing a public official.	Convicted on both counts.
7.	Okaya John Beckys, Community Development Officer.	ACD 59/2011	Uttering forged documents.	Convicted.
8.	Godfrey Ntale, Personal Assistant to the Vice Chairperson Eastern Region DP Kezala Baswale	048/2010	Soliciting and receiving a gratification.	Convicted.
9.	Twine Naboth, former Head teacher Kitamba Primary School, Kazo Mbarara.	MBR 1138-2001	Abuse of office and causing financial loss.	Convicted.
10.	Muhingirehe Bakaine Stephen, Chief Internal Auditor, Bulisa District.	CR 208/2010	Soliciting and receiving a gratification.	Convicted on charge of receiving a gratification.
11.	Okot Cyprian Otto, Principal Personnel Officer, Kitgum District Local Government.	ACD-CSC-40-2011	Uttering false documents.	Convicted.
12.	Olea Martin, Ogwete Christopher and Okello Josephine A2 was a teacher in Olel Primary School in Lira.	ACD 99/2011	Uttering forged documents.	A2 pleaded guilty, A3 died and A1 is still at large.
13.	Waida Stephen Okuku and Ngobi George Okuku S., State Prosecutor City Hall court Ngobi George, Assistant Law Enforcement Officer - KCC.	ACD 57/2010	Soliciting and receiving a gratification.	A2 was convicted but A1 was acquitted.



S/N	NAME OF ACCUSED	COURT REFERENCE NUMBER	OFFENCE COMMITTED	OUTCOME
14.	Allan Nayenga, Police Constable attached to Kamuli Police Post.	CO 457/2010	Soliciting and receiving gratification.	Convicted on both counts.
15.	Okello Lawrence, D/Cpl No. 28483 Police Officer attached to Kasese Police Station and Assimwe Robert, AIP Police Officer attached to Kasese Police Station	ACD 31/2011	Soliciting and receiving gratification.	Withdrawn
16.	Okot Cyprian Otto, Principal Personnel Officer, Kitgum.	ACD-CSC-41-2011	Uttering false documents	Convicted.
17.	Nyete Japheth, Health Inspector, Water Department, Ntungamo District.	988/2007	Causing financial loss, false accounting and abuse of office.	Withdrawn.
18.	Yotaliwa Eunice, Accounts Assistant, Iganga.	IG-CR-CS-130-2010	Embezzlement and Abuse of office.	Withdrawn.
19.	Rwabukuku Joseph, former Ag. CAO Kabarole.	123/2010	Abuse of office and causing financial loss.	Withdrawn.
20.	Nakato Prossy, Assistant Physical Planner, Luwero Town Council.	TS.118.2009	Abuse of office and uttering false documents	Withdrawn.
21.	Kilara Benson and Okongo Denis, Town Clerk and Deputy Mayor respectively of Gulu Municipal Council.	1619/2009	Abuse of office and causing financial loss.	Acquitted.
22.	Wonyema James Masaba, Assistant Town Clerk, Mbale.	MBL-CR-CO-801-2007	Abuse of office and causing financial loss.	Acquitted.
23.	Mungoma John Willy, Health Educator, Tororo District Local Government.	TOR-CR-0439/2007	Embezzlement, forgery and false accounting.	Acquitted.
24.	Nyimbwa David Kiyangi, Assistant Commissioner for Procurement, Ministry of Finance.	ACD-CSC-34/2010	Abuse of office and causing financial loss.	Acquitted.
25.	Ekungu Simon Peter, Sub-county Chief, Ngora Sub-county in Kumi District.	ACD-CSC-70/2011	Soliciting and receiving gratification.	Acquitted.
26.	Proscovia Mbabazi, Goma Sub-county Cashier in Mukono District.	MKN-CR-CO-879/2008	Embezzlement, abuse of office and causing financial loss.	Dismissed
27.	Nyete Japheth, Health Inspector, Water Department, Ntungamo District.	1045/2007	Causing financial loss, false accounting and abuse of office.	Withdrawn.
28.	Nyete Japheth, Health Inspector, Water Department, Ntungamo District.	1046/2007	Causing financial loss, false accounting and abuse of office.	Withdrawn.



TABLE VII: SUMMARY OF CRIMINAL APPEAL CASES CONCLUDED DURING THE PERIOD JANUARY - JUNE 2011

S/N	NAME OF ACCUSED	COURT REFERENCE NUMBER	OFFENCE COMMITTED	OUTCOME
1.	Mugenyi Stanley, Principal Surveyor, Mbarara Land office.	Crim. Appeal No. 16/2010	Corruptly soliciting and receiving a bribe.	Court upheld conviction in lower court.
2.	Maurice Robert Kairania	Crim. Appeal No. 4 of 2010	Abuse of office and causing financial loss.	Withdrawn.
3.	Bongomin Richard Akal, Senior District Planner, Pader.	PDR-CO-166-2008	Embezzlement, Abuse of office, false accounting, forgery and uttering false documents.	Court upheld conviction.
4.	Amuge Angela, Court Clerk, Kayunga Magistrates Court.	15/2010	Corruptly soliciting and receiving a bribe.	Acquitted on appeal.

**TABLE VIII
ON-GOING PROSECUTION CASES BY THE END OF JUNE 2011**

S/N	NAME OF ACCUSED	COURT REFERENCE NUMBER	OFFENCE COMMITTED
1.	Muhereza Christopher Tibenya, Senior Community Development Officer, Masindi.	ACD 184/2010	Causing financial loss, abuse of office, corruption and false accounting.
2.	Iyoko Oyet Sarafina, Physical Planner, Masaka Municipal Council.	ACD 89/2011	Soliciting and receiving gratification.
3.	Akankwasa Damian, former Executive Director NFA and others.	ACD-79/2010	Causing financial loss, Abuse of office, corruption, illicit enrichment and false accounting.
4.	Wogabaga Stephen, Court Clerk GI Court, Sironko	ACD 83/2011	Soliciting and receiving gratification.
5.	Nandawula Lillian, State Attorney, Jinja.	ACD 101/2011	Soliciting and receiving gratification.
6.	Kabandize Daniel, Court Clerk GII Court, Kiruhura	ACD 055/2011	Soliciting and receiving gratification.
7.	Opolot Johnson and Petero Gahafu, CFO and Ag. CAO Bukedea District	ACD 062/2011	Causing financial loss and abuse of office.
8.	Charles Ojono, Ag. Chief Finance Officer, Bukedea District Local Government and Opolot Johnson, Ag. CAO Bukedea District.	ACD 062/2011	Causing financial loss and abuse of office.
9.	Maliisa Ziphora, Principal Personnel Officer, Abim District.	ACD 06/2011	Uttering forged documents.
10.	Agaba Simon, Fisheries Officer.	ACD 34/2011	Corruptly soliciting and receiving a bribe.
11.	Oluka Hillary Wes, Systems Administrator, Directorate of Ethics and Integrity.	ACD 07/2011	Embezzlement and abuse of office.
12.	Nyeko Wilfred, Community Development Officer, Pader.	ACD 179-2010	Diversion of public resources and abuse of office.
13.	Nestor Machumbi Gasasira, Principal Accountant in Public Service of Uganda.	ACD-CSC-183/2010	Illicit enrichment.



S/N	NAME OF ACCUSED	COURT REFERENCE NUMBER	OFFENCE COMMITTED
14.	Asiimwe Anna T, Assistant Administrative Officer, Isingiro District Local Government.	ACD 185/2010	Uttering false documents and false information.
15.	Mutesi Harriet, Detective Police Constable attached to CPS, Kamuli.	ACD 117/2010	Corruptly soliciting and receiving a gratification.
16.	Adimo Alaba Mark and Auma Godfrey, A1, Head teacher Kabong S.S.S, A2 , Bursar Lira.	ACD 192/2010	Embezzlement and abuse of office.
17.	Acuma Godfrey, Bursar, Lira Town College.	ACD 180/2010	Causing financial loss, abuse of office, corruption and false accounting by a public officer.
18.	Rose Ochom, former CAO Kumi, Johnson Opolot, former Assistant CAO, Charles Okalebo, former Principal Accounts Assistant, Amos Stanley Omongo, former Internal Auditor.	CR 412/2007	Abuse of office and causing financial loss.
19.	Tumushangye Dismas, Assistant Engineering Officer of Ntungamo district.	MBR/0970/2006	Abuse of office, causing financial loss and Embezzlement.
20.	Nabeta Tibiita Joseph, Primary School teacher, Kiyagi Primary School, Mukono.	BUG-CR-382-2006	Embezzlement.
21.	Gizibui Sam, Sub-county Chief, Buwalasi Sub-county and Mataka Geoffrey, the Sub-Accountant, Sironko District.	MBAL-32-CV-34-2008	Abuse of office, causing financial loss, Embezzlement and false accounting by a public officer.
22.	Bagarukayo Charles, Computer Supervisor, Ministry of Finance.	ACD-CSC-127/2010	Embezzlement, corruption and false claim.
23.	Okitwi Odutu, Magistrate GII, Jinja	ACD-CSC-118/2010	Corruptly soliciting and receiving a gratification.
24.	Ozelle Eriam, District Engineer, Kura Vasco, Education Officer, Okite George, Engineering Assistant, Okech Oloya, Sub-county Chief and Iwupat David, a Headmaster.	CR 0169/2006	Causing financial loss and Abuse of office.
25.	Kayongo Male Ganalema Nathan, former CAO, Kiboga and Akuta Olupot, former CFO, Kiboga.	ACD 114/2010	Causing financial loss, Abuse of office, embezzlement and false accounting by public officials.
26.	Drakuma Collins and 2 others A1 Store Keeper, Jinja Hospital, A2 Cleaner, Jinja Hospital A3 Businessman.	CSC 112/2011	Corruptly diverting drugs, theft and abuse of office.
27.	Hon. Balibaseka Bukenya, former Vice President.	CSC 94/2011	Abuse of office
28.	Hon. Balibaseka Bukenya and Motor Care (U) Ltd.	CSC 95/2011	Abuse of office and fraudulent practice.
29.	Opolot Philip Gonzaga, Town Clerk, Malaba Town Council and Obore George, Chairperson Malaba Town Council.	ACD 36/2011	Abuse of office and causing financial loss.
30.	Omagor Dick Mark, former Personnel Officer, Mbale Regional Referral Hospital.	ACD 134/2010	Abuse of office and causing financial loss.
31.	Ssebudde Stephen Medical Officer, Kanungu	ACD 131/2010	Embezzlement and false accounting.



S/N	NAME OF ACCUSED	COURT REFERENCE NUMBER	OFFENCE COMMITTED
32.	Byaruhanga Moses, District Agricultural Officer.	ACD-CSC-069/2011	Forgery
33.	Ategeka James, Health Assistant, Nakawa Division KCC	ACD 152/2010	Embezzlement and false accounting.
34.	Onzu Ismail and 3 others, CAO, Koboko, Banda Yasia, CFO Koboko, Zainab Khemis, Accounts Assistant, Koboko, Bagarukayo Charles, Computer Supervisor in Ministry of Finance.	ACD 727-2010	Embezzlement, Corruption and false claim.
35.	Kasiko Pelda, Senior Accounts Assistant, Jinja Municipal Council.	ACD 066/2011	Embezzlement, causing financial loss and abuse of office.
36.	Silas Katonyera, Finance Officer, DANIDA	ACD 22/2011	Embezzlement in the alternative causing financial loss.
37.	Inziku Paul, Aderubo Vincent, Toko Aleni A1 former Town Clerk, Arua, A2 former CFO, A3 former Accounts Assistant	ACD 117/2010	Causing financial loss and Abuse of office.
38.	Inziku Paul, Toko Aleni and Aderubo Vincent A1 former Town Clerk, Arua, A2 Accounts Assistant CFO, A3 Senior Accounts Assistant, Arua	ACD 116/2010	Causing financial loss and Abuse of office.
39.	Namirembe Philomena, Sub-county Chief/Senior Assistant Secretary, Mpigi District.	ACD 68/2010	Soliciting and receiving gratification.
40.	Sr. Kakongoro, Senior Nursing Officer, Masindi	MSD-00-CR-0302-201	Embezzlement and false accounting.
41.	Gamusi Ronald, Teacher Bishop Primary School.	BUG-CR-0358/2009	Causing financial loss.
42.	Hon. Bihande Yokasi Bwambale, MP, Bukonzo East.	ACD 90/2011	Embezzlement and uttering false documents.
43.	Ampumwize Nads, District Economist of Kabale District.	KBL 493/2006	Causing financial loss, false accounting and embezzlement.
44.	Bakera Stephen, Officer in charge of salaries, Jinja Referral Hospital.	JNJ 280/2008	Abuse of office and causing financial loss.
45.	Justine Ocan, LC V Councillor Pajule Sub-county, Pader District.	CSC 88/2010	Abuse of office and conflict of interest.
46.	Eng. Kinyera Isaac, District Engineer Pader District.	CSC 87/2010	Abuse of office.
47.	Etukoit Phillip, Teacher, Dada Primary School, Katakwi.	CSC ACD 24/2011	Causing financial loss and abuse of office.
48.	Edison Kagubire, National Advisor, DANIDA.	ACD 26/2011	Embezzlement, causing financial loss and fraudulent false accounting.
49.	Bakanya Alison, former Enrolled Midwife, Itojo Hospital, Ntungamo District and Mugumya R., Personnel Officer, Ntungamo.	ACD 053/2011	Neglect of duty and uttering false documents.
50.	Bufumbo Moses, Head teacher Namulonge Primary School Mpigi district.	NK-CR-71-2004	Causing financial loss, abuse of office and making false claims.



S/N	NAME OF ACCUSED	COURT REFERENCE NUMBER	OFFENCE COMMITTED
51.	Atuhaire George, Senior Assistant Secretary, Directorate of Ethics and Integrity, Office of the President.	ACD 09/2011	Embezzlement and abuse of office.
52.	Atuhaire George and Kitooke David A1 is a Senior Assistant Secretary, Directorate of Ethics and Integrity, Office of the President and A2 is a Senior Accountant, Directorate of Ethics and Integrity, Office of the President.	ACD 08/2011	Embezzlement and abuse of office.
53.	Atuhaire George, Senior Assistant Secretary, Directorate of Ethics and Integrity, Office of the President and Okello Eludai, Senior Accounts Assistant, Directorate of Ethics and Integrity.	ACD-CSC-10-2011	Embezzlement and abuse of office.
54.	John Rubabanza and Syson Kekuruso 1. John Rubabanza, Deputy DISO Mpigi District. 2. Syson Kekuruso, Lawyer and Resident in Kampala District.	BUG 711/2007	Forgery and uttering false document.
55.	Musinguzi Balaam, Assistant Agricultural Officer, Ntungamo and Faith Najjuko, Cashier Mbarara National Agricultural Research centre.	MBR-CR-969/2006	Causing financial loss, abuse of office and false accounting.
56.	Odoch Willy, Businessman/ Supplier Agent of ODFA Holdings Ltd, Odongo Okino the Financial Controller, the Northern Uganda Reconstruction Programme and Martin Gwokto, former CAO, Arua district.	BUG-CR-792-1999	Abuse of office, causing financial loss, obtaining money by false pretence, forgery of documents and uttering false documents.
57.	Akankwasa Damian, former Executive Director NFA.	ACD-CSC-70/2010	Causing financial loss.
58.	Major General Muhwezi Jim, former Minister of Health, Captain Mike Mukula, Dr. Kamugisha Alex and Ms. Alice Kaboyo - Former State Ministers of Health and an Aide in President's Office.	ACD-CSC-557/2010	Embezzlement, causing financial loss and abuse of office.
59.	Akankwasa Damian, former Executive Director NFA.	ACD-CSC-69/2010	Causing financial loss.
60.	Akankwasa Damian, former Executive Director NFA.	ACD-CSC-80/2010	Causing financial loss.
61.	Muwonge Andrew, Secretary, Eflance Kiwanuka, Ag. Secretary, David Ssalongo Kanakulya, Head of Finance, Sebunya Herbert, Internal Auditor, Suzan Wanume, Senior Assistant Electoral Officer and Aida Nankumba, Assistant Electoral Officer, all former employees of the Uganda Electoral Commission.	BUG-CR-1695/2001	Causing financial loss and abuse of office.



S/N	NAME OF ACCUSED	COURT REFERENCE NUMBER	OFFENCE COMMITTED
62.	Onegi Obel, former Chairman Board of Directors NSSF.	HCT-ACD-CSC-153-2010	Causing financial loss, abuse of office and corruption.
63.	Ganafa George, Goma Sub-county Accountant.	MKN 878/08	Embezzlement and abuse of office.
64.	Akuta Olupot, former Chief Financial Officer, Kiboga district, Kateregga Mustapha, former Acting District Accountant and Kyeyune Mohammed, former Acting District Accountant.	KBG-CR-CC-222-2007	Abuse of office, causing financial loss and Embezzlement.
65.	Mutesasira John Drink Water, Assistant Engineer, Bombo Town Council.	ACD.CSC.14/2011	Abuse of office, false accounting by Public Officer.
66.	Nadiope Eric and Dr. Mwanja Wilson, Principal Inspector and Commissioner, Fisheries.	ACD-CSC 118/2011	Abuse of office.
67.	Asha Nahabo, Senior Lands Management Officer, Jinja District Administration.	ACD 001/2011	Uttering false documents.
68.	Atuhairwe Flugence, teacher, Lunoni Primary School.	ACD 44/2011	Personating a public official.
69.	Odong Christopher (four files), former Advisor Restoration of Agriculture Livelihood in Northern Uganda Component RALNUC DANIDA.	ACD 135/2010	Causing financial loss and Embezzlement.
70.	Byarugaba Beatrice, District Production Officer and Chairperson Contracts Committee.	ACD 068/2011	Abuse of office.
71.	Mutesasira John Drink Water, Assistant Engineer, Bombo Town Council.	ACD-CSC-13/2011	Abuse of office, Embezzlement and false accounting by Public Officer.
72.	Opio Ajoka William, Chief Finance Officer, Dokolo and Odyek Omollo, Teacher, Dokolo.	ACD 58/2011	Embezzlement, abuse of office and false accounting.
73.	Nulu Nantume, former Internal Auditor, Bombo Town Council.	ACD 32/2011	Causing financial loss and abuse of office.
74.	Nyanzi, District Labour Officer, Wakiso and Ogaram Commissioner for Labour, Ministry of Gender and Labour.	BUG-CR-273/2007	Abuse of office.
75.	Ocanodia Gabriel, Police Officer, Lira	ACD 107/2011	Soliciting and receiving a gratification.
76.	Cissy Nakabugo, Accounts Assistant, Law Development Centre	ACD-CSC-11/2011	Theft of cheque leaf and attempted theft of cash.
77.	Wanyisi Joseph, Senior Law Enforcement Officer, Mbale Municipal.	CSC-43-2011	Uttering false documents.
78.	Muhingirehe Stephen Bakaine, Chief Internal Auditor, Bulisa	ACD-CSC 208/2010	Corruptly soliciting and receiving a gratification.
79.	Michael Kakonge, Road Supervisor, Jinja Municipal Council.	CSC 103/2011	Embezzlement and false accounting.
80.	Nabihamba Ernest, Environment Officer, Jinja Municipal Council.	CSC 102/2011	Embezzlement and false accounting.



S/N	NAME OF ACCUSED	COURT REFERENCE NUMBER	OFFENCE COMMITTED
81.	Wamuzibira Dathan, Engineer, Jinja Municipal Council.	CSC 105/2011	Embezzlement and false accounting.
82.	Yedida Biribonwa Sentongo, Principal, Mulago School of Nursing and Midwifery.	ACD-CSC 174/2010	Abuse of office and causing financial loss.
83.	Agaba Simon, Athorised Officer, Fisheries.	ACD-CSC 034/2011	Soliciting and receiving a gratification.
84.	Mubbala K.S.B, Secretary, Uganda Land Commission.	ACD-CSC 114/2011	Disobedience of IGG orders.
85.	Hon. Bihande Yokasi Bwambale, MP Bukonzo East.	ACD 91/2011	Embezzlement and uttering false documents.
86.	Christopher Odong, former Advisor Restoration of Agriculture Livelihood in Northern Uganda Component RALNUC DANIDA.	ACD 136/2010	Causing financial loss and embezzlement.
87.	Christopher Odong, former Advisor Restoration of Agriculture Livelihood in Northern Uganda Component RALNUC DANIDA.	ACD 137/2010	Causing financial loss and embezzlement.
88.	Christopher Odong, former Advisor Restoration of Agriculture Livelihood in Northern Uganda Component RALNUC DANIDA.	ACD 130/2010	Causing financial loss and embezzlement.

**TABLE IX
CRIMINAL APPEALS DURING THE PERIOD JANUARY - JUNE 2011**

S/N	NAME OF APPELLANT	NAME OF RESPONDENT	OUTCOME OF THE PREVIOUS COURT	COURT REFERENCE NUMBER	OFFENCE COMMITTED
1.	Bwanika Godfrey and others	Uganda (IG)	Convicted by trial court, conviction upheld by High court, appellant filed an appeal in Court of Appeal	COA APPEAL No. 241/2010	Causing Financial loss, Abuse of office and embezzlement.
2.	David Chandi Jamwa MD NSSF	Uganda(IG)	Convicted by the Trial court	APPEAL No. 77/2011	Causing Financial loss, Abuse of office and embezzlement.
3.	Uganda	Epaju Pius, Town Clerk Pallisa Town Council	Acquitted by Trial court	003/2008	Embezzlement, Causing financial loss and Abuse of office.
4.	Bongomin Richard Akal District Planner, Pader	Uganda(IG)	Convicted by trial court, conviction upheld by High court, appellant filed an appeal in Court of Appeal	COA CRIMINAL APPEAL No. 96/2011	Embezzlement, Abuse of office, False Accounting, Forgery and Uttering False document.
5.	Gashenyi John Wycliff, Former Town Clerk Kiboga.	Uganda(IG)	Convicted by trial court, conviction upheld by High court, appellant filed an appeal in Court of Appeal	COA-CR-APP-240-2010	Abuse of office.



S/N	NAME OF APPELLANT	NAME OF RESPONDENT	OUTCOME OF THE PREVIOUS COURT	COURT REFERENCE NUMBER	OFFENCE COMMITTED
6.	Ndifuna Moses, Magistrate GII Mbarara	Uganda(IG)	Convicted by the trial court	COA-CR-205-2009	Soliciting and receiving a bribe.
7.	Uganda	Bagalana Suleiman, Agricultural Extension Coordinator Jinja	Acquitted by the Trial court	HCT-JNJ-CA-14-2007	charges of Abuse of office and False Accounting by public officer.
8.	Cheptuke Kaye David, Magistrate Grade I Kisoro	Uganda(IG)	Convicted by the Trial Court	HCT-CSC- 121-2010	Corruptly Soliciting and Receiving a gratification.
9.	Margaret Kobusingye and Wanyana, senior Economist/Desk officer in charge of the Water and Sanitation Sector with Ministry of Finance, A2 was a senior Assistant Engineering Officer with Ministry of Works	Uganda(IG)	Convicted by the trial court	COA-CR-30-2008	Abuse of office.
10.	Chemisto A.M, Sammy Nelson, Swami Martin	Uganda(IG)	Convicted by the trial court	COA-CSC- 205-2010	Abuse of office, Causing Financial loss.
11.	Uganda	Mungoma John Willy Health Educator, Tororo District	Acquitted by the trial court	CR. No. 16/2011	Embezzlement, forgery and false accounting.
12.	Uganda	Okongo Denis and Kilara Benson Town Clerk, Gulu and Deputy Mayor, Gulu	Acquitted by trial court	CR. APPEAL No. 6/2011	Abuse of office and Causing Financial Loss.
13.	<u>Mwanja Charles</u> District Prisons Commander-Kasese	Uganda(IG)	Convicted by the trial court	HC CRIMINAL APPEAL No. 005/2010	Abuse of office and Causing financial loss.
14.	Achiga John Chaiga District Engineer Moyo	Uganda(IG)	Convicted by trial court, conviction upheld by High court, appellant filed an appeal in Court of Appeal	COA CRIMINAL APPEAL No. 293/2010	Abuse of office and Causing financial loss.
15.	Matovu Emmanuel District Prisons Commander-Mukono	Uganda(IG)	Convicted by trial court	CRIMINAL APPEAL No. 09/2011	Causing Financial Loss and Abuse of office.
16.	Uganda	Waidha Okuku Stephen and another	Acquitted by trial court	HCT-00-ACD -CR SC021/2010	Soliciting and receiving a bribe.
17.	Eng Sentumbwe and Eng Mugisha Shilling	Uganda(IG)	Decision made in favour of prosecution (IGG)	COA-CA-32-2005	Corruption, Abuse of office and Conspiracy to defeat justice.
18.	Uganda	Eng. Wanjusi Fabian, Mayuge District	Acquitted by trial court	CR-481-2006	Causing Financial Loss and convicted for Abuse of office.
19.	Uganda	Eng. P.K. Waiswa, District Engineer, Iganga District	Acquitted by trial court	CR-482-2006	Causing Financial loss and Abuse of office.



S/N	NAME OF APPELLANT	NAME OF RESPONDENT	OUTCOME OF THE PREVIOUS COURT	COURT REFERENCE NUMBER	OFFENCE COMMITTED
20.	Turyamwesiga Vanance District Engineer, Kabale Local Government.	Uganda(IG)	Convicted by trial court	0494-2006	Causing Financial Loss and convicted for Abuse of office.
21.	Uganda	Epaju Pius , Town Clerk, Pallisa Town Council	Acquitted by trial court	CR- APP-24-2008	Embezzlement, Causing Financial loss and Abuse of office.
22.	Okello, Chairman, East Acholi Co-operative Union and others -	Uganda(IG)	Convicted by trial court	HCT-ACD- 008-2010	Embezzlement, Causing Financial loss and Abuse of office.
23.	Stanley Mugenyi, Principal staff surveyor Mbarara District land office	Uganda(IG)	Convicted by trial court	CR-076-2009	Abuse of office and corruptly soliciting and receiving a gratification.
24.	Sabila Herbert former MP, Tingey Sammy Nelson Treasurer Kapchorwa, Chelimo Nathan	Uganda(IG)	Convicted by trial court	COA APPEAL No. 22/2010	Corruptly soliciting and receiving a gratification.
25.	Achiga John Chaiga, District Engineer, Moyo	Uganda(IG)	Convicted by trial court, conviction upheld by High court, appellant filed an appeal in Court of Appeal	COA CRIMINAL APPEAL No. 292/2010	Abuse of office and Causing financial loss.

2.4.3 Constraints encountered by the Inspectorate of Government in Prosecution of Cases

Internal factors

(a) *Inadequate facilitation*

- Funds for fuel, subsistence and witness allowance remain inadequate, making it difficult to carry out prompt prosecutions especially in upcountry courts.
- Insufficient funds to cater for continuous training for both investigators and prosecutors to sharpen their skills.

(b) *Limited Legal reference materials*

The Inspectorate Library has limited reference materials. The situation has not improved in the period under review.

External factors

Court delays in both the Court of Appeal and the Supreme Court. Appeals filed in both courts take long to be disposed off coupled with any applications filed in either of the two courts for



determination before prosecution in the lower court continues. This is especially in relation to constitutional petitions or applications in reference to prosecutions going on in lower courts.

2.0.4 FUTURE PLANS

- Recruitment/deployment of more staff in the Prosecution Unit.
- Further improvement of the quality of prosecutions through on-job practical training and skills development for prosecutors and attachment to other prosecuting agencies.
- Recruitment and training of investigators to conduct impeccable investigations.

2.5 CIVIL CASES

As part of its mandate and functions, the Inspectorate of Government has been handling civil suits, constitutional petitions and any other civil applications that are instituted by or against the Inspectorate of Government in Courts of Judicature. These include; Civil Suits, Civil Applications, Constitutional Petitions, Constitutional Applications and Mediation Proceedings.

For the period under review, (January - June 2011), the Inspectorate of Government handled a total of thirty four (34) civil cases which included:-

- Twenty one (21) civil applications.
- Eight (8) civil suits.
- One (1) Constitutional Application.
- Four (4) Constitutional Petitions.

2.5.1 SUMMARY STATUS REPORT OF THE CIVIL CASES HANDLED DURING THE PERIOD JANUARY - JUNE 2011

TABLE X:

SUMMARY OF ON-GOING CIVIL CASES DURING THE PERIOD JANUARY - JUNE 2011

NO.	CASE REF.NO.	NAME OF THE PARTIES	CAUSE OF ACTION	STATUS
1.	Misc. Application No. 110/2010	Hajji Edrisa Mutaasa and 4 others - Vs- the IG and Lyantonde District Local Government.	Application for Judicial review seeking court to quash the IG report which recommended the dismissal of the applicants from the service of Lyantonde District Service Commission for being incompetent.	Have filed written submissions in court and now waiting for the Judge's ruling.
2.	Miscellaneous cause No. 07/2007	Godfrey Lwasa -Vs- the Inspectorate of Government.	Application seeking court to compel the IG to pay the applicant a reward of 5% of the amount of money allegedly recovered by the Government basing on the information supplied by the applicant as an informer.	Waiting for a hearing date to be fixed by court.



NO.	CASE REF.NO.	NAME OF THE PARTIES	CAUSE OF ACTION	STATUS
3.	Miscellaneous Application No. 009/2009	Joe Mukisa versus the Inspectorate of Government , Rakai District and Attorney General	Application challenging the IG report and recommendations seeking to remove the applicant from the office of the Speaker of Rakai District Council for abuse of office and misconduct.	This case will be coming up for further hearing on 21 st September, 2011.
4.	Miscellaneous cause No. 53/2010	Wakiso Transporters and 5 others versus the Inspectorate of Government and Wakiso District Local Government.	Application seeking to quash the IG report which recommended cancellation of the applicant's tenders with Wakiso District Local Government.	The case last came up for hearing on the 6 th April, 2011 and to date IG is waiting for court to fix another hearing date.
5.	Miscellaneous Application No. 21/2009	IG -Vs- Blessed Constructors Ltd.	Application filed by the IG in the Court of Appeal seeking court to extend the time within which to file an appeal against the taxed Bill of costs.	Waiting for a hearing date to be fixed by the Registrar of the Court of Appeal.
6.	Miscellaneous Cause No. 52/2011	Afric Co-operative Society Ltd. -Vs- IG and Attorney General	Application for Judicial review seeking court to quash the IG report which halted the payment of interest to the applicant arising out of the consent judgement entered into between the applicant and the Attorney General.	Hearing fixed for 11 th July 2011.
7.	Miscellaneous cause No. 219/2010	Damian Akankwasa versus the Inspectorate of Government.	Application intended to quash the IG report which recommended termination of the applicant's employment contract and prosecution for abuse for office.	Court is yet to fix a hearing date.
8.	Miscellaneous Application No. 033/2010	IG -Vs- Wereba Kiara Amos and Attorney General	Application by the IG seeking court to add the IG as a second respondent to the suit so as to be able to defend its report which is being challenged vide CS NO. 162 OF 2009.	IG is yet to get a hearing date from the Registrar of Court.
9.	Civil Suit No. 162/2009	Wereba Kiara Amos -Vs- IG and Attorney General.	A suit filed by the plaintiff challenging the recommendations and or directives made by the IG against the plaintiffs.	The case has not been fixed for hearing.
10.	High Court Civil Suit No. 01/2011	David L. Taitika - Vs- IG and Attorney General	The plaintiff's claim against the defendants is for award of general damages for unlawful arrest, unlawful detention, false imprisonment and malicious prosecution by the office of the IG.	Waiting for a hearing date to be fixed by Court.



NO.	CASE REF.NO.	NAME OF THE PARTIES	CAUSE OF ACTION	STATUS
11.	HCCS NO. 349/2007	Dr. Arinaitwe and 37 others versus the Inspectorate of Government.	The IG was sued by its 38 former employees seeking to recover Ug.shs.686,972,828.80= and general damages for the purported unlawful termination of their employment contracts by the IG.	The case last came up for hearing on the 22 nd February, 2011 and to date IG is waiting to be served with another hearing Notice.
12.	High Court (Commercial) Civil Suit NO. 223/2009	Mohammed Saru t/a Moonlight Transporters - Vs- Jinja Central Division Council and the Inspectorate of Government.	The IG was served with a 3 rd Party Notice intended for the IG to indemnify the 1 st defendant should the case be decided against it, since it acted on the directives of the IG to cancel a building contract which it had executed with the plaintiff, now a matter before Court.	Hearing of this case has been fixed on the 1 st November, 2011 before a Judge of the High Court (Commercial Division).
13.	Chief Magistrates Court Civil Suit No. 41/2011	Kaboodha Mtwalib -Vs- the IG	The Plaintiff is seeking to recover a reward of 5% of Ug. Shs.100,000,000/= purportedly recovered by URA basing on the information which was provided by him to the IG.	IG is waiting for a hearing date to be fixed by Court.
14.	Chief Magistrates Court Civil Suit No. 51/2011	Kaboodha Mtwalib -Vs- the IG	The Plaintiff is seeking for redress, special damages and costs arising out of the conduct of the IG when it failed to respond to the Plaintiff's correspondences addressed to it asking for a 5% reward out of the money which was recovered based on the information purportedly provided by the Plaintiff.	IG is waiting for a hearing date to be fixed by Court.
15.	Constitutional Petition No. 04/2008	Kikonda Butema Farm Ltd, -Vs- IG	Petition challenging the actions of the IG of reviewing the Attorney General's opinion and stopping the Minister of Finance from paying the petitioner Ug. Shs.1,084,707,837/= arising out of a settlement of a case against the Attorney General.	Hearing of the petition was fixed on the 18 th July 2011.
16.	Constitutional Petition No. 07/2010.	Molly Kyepaaka -Vs- Attorney General and IG.	Petitioner challenging the criminal charges of abuse of office which were preferred against her by the IG arising out of the NFA report.	The Registrar of the Constitutional Court is yet to fix a hearing date.



TABLE XI

SUMMARY OF THE CONCLUDED CIVIL CASES DURING THE PERIOD JANUARY - JUNE 2011

NO.	CASE REF. NO.	NAME OF THE PARTIES	CAUSE OF ACTION	OUT COME
1.	Miscellaneous Application No. 06/2010	Hajji Edrisa Mutaasa and 4 others versus the Inspectorate of Government and Lyantonde District Local Government.	This was an Application for Judicial Review seeking court to quash the IG report which recommended the dismissal of five applicants from the service of Lyantonde District Service Commission for being incompetent. The Application was dismissed for being incompetent and costs were awarded to the IG.	IG is in the process of recovering the sum of Ug. Shs.17,736,500/= arising out of the IG's taxed Bill of costs.
2.	Miscellaneous Application No. 026/2010	Hajji Edrisa Mutaasa and 4 others versus the Inspectorate of Government and Lyantonde District Local Government.	The Application for an injunction restraining the respondents from removing the applicants from their employment as members of Lyantonde District Service Commission until the final disposal of the main application for judicial review was granted and costs were to follow the cause.	The Bill of costs was drafted and filed together with the Bill of costs for MA No. 06/2010 mentioned above).
3.	Miscellaneous Application No. 002/2008	Masaba Richard -Vs- Attorney General and IG.	This was an Application seeking to quash the IG report and an order which had suspended the Applicant from the office of Mayor of Mbale Municipal Council pending the final determination of his criminal prosecution for abuse of office. The application was dismissed by the Judge and costs were awarded to the IG.	IG has duly filed the IG's Bill of costs to the tune of Ug.Shs.38,000,000/= which is awaiting taxation by the taxing officer.
4.	Miscellaneous Application No. 109/2004	Kiara Amos Wereba and others -Vs- Arua Municipal Council and IG.	This was an Application for Judicial Review seeking court to quash the IG report and recommendations made against the Applicants. The application was dismissed and costs were awarded to the IG. Bill of costs was filed to the tune of Ug.Shs.29,109,000/=.	Waiting for the taxation ruling on the IG's Bill of costs to be delivered by the Registrar.



NO.	CASE REF. NO.	NAME OF THE PARTIES	CAUSE OF ACTION	OUT COME
5.	Miscellaneous Application No. 12/2005	Kiara Amos Wereba and 4 others -Vs- Arua Municipal Council and IG.	Application filed by the Applicants seeking court for leave to appeal ruling vide MA 109 of 2004 (above-cited) to the Court of Appeal. The application was dismissed for lack of any reasonable grounds and costs awarded to the IG.	Waiting for the taxation ruling on the IG's Bill of costs to be delivered by the Registrar.
6.	Miscellaneous cause No. 91/2009	Katamba Fred -Vs- Mukono District and IG.	This was an application by the applicant seeking court to set aside the IG's order which directed the 1 st respondent to interdict the applicant from the Public Service until conclusion of the criminal prosecution against him. After the hearing of the application it was dismissed and costs awarded to the respondents.	Have filed the IG's Bill of costs claiming Ug.Shs.36,602,000/= which is awaiting taxation by the Registrar of the High Court.
7.	C.A. No. 062/2009	Nestor Gasasira -Vs- the IG.	When the court quashed the IG report arising out of a breach of the Leadership Code Act by the applicant, the applicant filed in court his Bill of costs claiming Ug. Shs.428,349,000/=.	The Bill of costs was taxed and allowed at Ug.Shs.59,589,100/=.
8.	Miscellaneous Application No. 32/2010	Ssebudde Joseph -Vs- IG.	After court had quashed with cost the IG report and recommendations made against the officials of Luwero District, the applicant filed his Bill of costs claiming Ug.Shs.104,412,000/=.	The Bill of costs was taxed and allowed at Ug.Shs.12,562,000/= of which only Ug.Shs.6,281,000/= is to be paid by the IG as ½ of the taxed costs as was ordered by court.
9.	Civil Appeal No. 21/2009	IG -Vs- Blessed Constructors Ltd.	This was an Appeal filed by the IG against the ruling of the Judge which had over-ruled the IG's preliminary objection raised at the hearing. The appeal was also dismissed with costs to the respondent.	The respondent's Bill of costs was taxed and allowed at Ug.Shs.30,500,000/= to be paid by the IG.
10.	Miscellaneous Cause No. 07/2010	Mawerere Tonny -Vs- Jinja Municipal Council and the IG.	This was an application seeking to quash the IG report and recommendations directing cancellation of the allocation of a road reserve to the applicant to construct buildings thereon.	The applicant has written to court withdrawing the application. However, IG has written to the Registrar seeking for the award of costs for the withdrawal.



NO.	CASE REF. NO.	NAME OF THE PARTIES	CAUSE OF ACTION	OUT COME
11.	Miscellaneous Application No. 112/2010	Hajji Edrisa Mutaasa and 4 others versus the Inspectorate of Government and Lyantonde District Local Government.	Arising out of this application, Court granted an interim order restraining the respondents from dismissing the applicants from their employment as members of Lyantonde District Service Commission until the final determination of the main application for judicial review which was filed by the five applicants.	The interim order was granted restraining the implementation of the IG report against the applicants.
12.	Constitutional Petition No.09/2010	Beach Side Development Services Ltd -Vs- Attorney General and IG.	Petition challenging the powers of the IG to investigate a matter which is before the Courts of Law.	IG was served with a Notice of withdrawal of the petition against the IG and it was only the Attorney General left to defend the petition.
13.	Constitutional Application No. 03/2008	Premier Development Ltd -Vs- Attorney General and IG.	The application was intended to seek Court's leave to join the applicant to a Supreme Court Appeal of Nsimbe Holdings Ltd Vs the IG and Attorney General.	The application was withdrawn from Court before it was fixed for hearing.
14.	Constitutional Petition No. 15/2007	Syson Kekurtso and Rubabanza -Vs- Attorney General and IG.	Constitutional Petition challenging the arrest, detention and the subsequent prosecution of the petitioners by the IG.	The Constitutional Court dismissed the petition for lack of any merit and ordered the petitioners to pay costs to the respondents.
15.	Miscellaneous Application No. 113/2011	Mpora Fred -Vs- Attorney General and IG.	This was an application seeking Court to stay the suspension of the applicant from the office of LC III Chairperson pending conclusion of the investigations against him by the IG.	The application was dismissed for lack of prosecution and costs awarded to the respondents.



TABLE XII

SUMMARY OF THE CIVIL APPEALS DURING THE PERIOD JANUARY - JUNE 2011

NO.	CASE REF. NO.	NAME OF THE PARTIES	CAUSE OF ACTION	STATUS
1.	Civil Appeal No. 35/2009	American Procurement Co. Ltd (AMPROC) versus Attorney General and the Inspectorate of Government.	This Appeal arose out of C.S. No. 735/06 wherein the plaintiff had sued the Attorney General seeking to recover Ug. Shs.4.6 billions as payment of a service contract. The IG was joined to the suit and after submissions by all the parties, the case was dismissed for being premature since the subject matter was under investigation by the IG.	Appeal filed by AMPROC in the Court of Appeal has been fixed for hearing on the 11 th August 2011.
2.	Civil Appeal No. 63/2010	The Inspectorate of Government versus Hajji Mohammed Baswari Kezaala.	Appeal arising out of Misc. Application No. 28/2009. Where the IG report and recommendations to prosecute the applicant for abuse of office, causing financial loss and vacation of the office of Mayor for breach of the Leadership Code were all quashed by Court and the IG was ordered to pay costs to the applicant.	Appeal which was filed by the IG in the Court of Appeal is due for scheduling conferencing on the 7 th July, 2011.
3.	Civil Appeal No. 98/2010	The Inspectorate of Government versus Nestor Machumbi Gasasira.	Court quashed the IG report and recommendations made against the applicant arising out of a breach of the Leadership Code Act.	IG filed an appeal in the Court of Appeal now pending hearing.

2.5.2 CORPORATE STATUS OF THE INSPECTORATE OF GOVERNMENT

The Inspectorate of Government has been involved in civil litigation on the basis of a perception that it is a corporate body that can sue and be sued. That perception was given a legal backing by a decision of the Constitutional Court in the case of *Inspectorate of Government Vs. Kikondwa Butema Farm Ltd.* and *Attorney General* (Constitutional Appeal No. 14 of 2007) where the Constitutional Court held that IG had a corporate status, and therefore, could sue and be sued.

However, in the case of *Gordon Sentiba and others Vs. Inspectorate of Government* (Civil Appeal No. 6 of 2008) in a Judgment delivered on 17th August 2010, the Supreme Court held that the Constitutional Court arrived at the conclusion that IG was a body corporate in error and further held that IG was not a body corporate because there was no provision in any law to that effect. Therefore IG cannot sue or be sued.

The Supreme Court also pointed out that IG's powers to investigate, prosecute criminal cases or make other orders are not affected by the absence of legal capacity in civil cases.

The Inspectorate of Government accepted the decision of the Supreme Court and has decided not to institute any civil cases. However, it is left with the challenge of how to resolve the cases which are still pending in courts of law at both original and appellate levels.

3.0 INTRODUCTION

3.1 The Ombudsman function of the Inspectorate of Government is derived from Article 225(1) (a) (c) and (e) of the Uganda 1995 Constitution and Section 8 of the Inspectorate of Government Act, 2002. Both provisions outline the functions of the Inspectorate of Government as follows;

- (a) To promote and foster strict adherence to the rule of law and principles of natural justice in administration.
- (b) To promote fair, efficient and good governance in public offices.
- (c) To investigate any act, omission, advice, decision or recommendation by a public officer or any other authority to which this article applies, taken, made, given or done in exercise of administrative functions.

The Inspectorate of Government fulfills the above functions and the Ombudsman function through investigation of maladministration and administrative injustice in public offices and recommends corrective actions.

3.2 During the period under review, the Inspectorate of Government received 413 ombudsman complaints which accounted for 36.9% of the total complaints that were received. The nature of complaints in this category included;

- Mismanagement - 151 (36.6%).
- Non-payment or delayed payment of salaries and other benefits - 97 (23.5%).
- Delay of service delivery - 46 (11.1%).
- Victimisation/oppression - 34 (8.2%)
- Irregularities in procurement and award of contracts and tenders - 24 (5.8%).
- Property disputes - 23 (5.6%)
- Others e.g. employment disputes, unfair dismissal, etc. - 38 (9.2%).

Out of 413 complaints that were registered, 7 (seven) complaints were rejected as baseless or outside the jurisdiction of IG, while 406 were authorised for investigations.

A total of 358 complaints were investigated and completed which represents 23.1% of the workload of ombudsman complaints.

A total of 50 ombudsman complaints were processed and referred to other agencies which is 3.2% of the workload of ombudsman complaints.

Most of the ombudsman complaints were against Ministry of Lands especially the Lands office in relation to Mismanagement of transfer of land ownership; and the Ministry of Public Service in relation to non-payment or delayed payment of employee benefits.



Below are summaries of some of the ombudsman complaints that were investigated and completed.

- **TS 82/2010 Alleged exaggerated loss of income by M/S S.B. Transporters.** It was alleged that the owner of S.B. Transporters made a false claim of Shs.7,132,512,161/= to the Government of the Republic of Uganda regarding his buses registration Nos. UAM 876, UCH 520, UEE 650 and UAB 062S allegedly set ablaze and burnt beyond repair by ADF rebels in Kasese in 1998 and 2001. Investigations however, established that buses registration Nos. UAM 876, UCH 520 and UEE 650 were repaired, re-registered and transferred to new owners shortly after the rebel attacks. It was only bus Reg. No. UAB 062S which was burnt beyond repair. Accordingly, the Chief Mechanical Engineer valued the destroyed bus at Shs.65,000,000/= and at the time of investigations the Government had already paid the transporter a total sum of Shs.241,300,899/= as compensation. The IG therefore recommended that he should not be paid any more money as his claim was based on falsehood and had already been paid beyond the loss he incurred based on the Chief Government Valuer's report.
- **Alleged delayed payment of outstanding dues by the Ministry of Agriculture Comp. 73/9/00.** The complainant alleged that the Ministry of Agriculture had failed to pay him outstanding dues for services rendered while working under the Agricultural Extension programme. He further alleged that his leave entitlement had not been paid. IG intervened and he was paid US \$ 61,612, which was due to him.
- **Alleged non-payment of Pension and Gratuity Comp. 32/10/07.** The complainant alleged that the Ministry of Defence had refused to process his pension and gratuity. IG intervened and he was paid gratuity of Ug.Shs.16,528,297/= and is now receiving monthly pension.
- **Alleged delay by the Administrator General to transfer land to beneficiaries of the Estate of the Late Kizito Yosia Tabula Comp. 4/8/08.** The complainant alleged that the Administrator General had refused to clear the transfer of plots to the beneficiaries of the above mentioned estate. The Administrator General cleared the said transfers after IG intervention.
- **Alleged failure to deploy and release file for redeployment by the CAO Rakai Comp. 73/9/10.** The complainant had applied for the position of Town Clerk Rakai but when he reported to start work, the CAO refused to deploy him and also refused to release his file to the CAO Mpigi where the complainant originally worked for redeployment. Investigations were conducted and it was established that the complainant lacked the requisite qualifications for the position of Town Clerk and after IG intervention the CAO Rakai released his file for redeployment in Mpigi his original work station.
- **Alleged failure to pay salary arrears by the Ministry of Public Service Comp. 40/12/10.** The complainant alleged that the Ministry of Public Service had refused to pay him salary arrears despite several demands for the same. IG intervened and the Ministry of Public Service confirmed having received the arrears claim form and forwarded it to the Ministry of Finance for payment.



- **Alleged illegal diversion of Posta Uganda's employees' pension funds TS.162/2003.** Investigations established that there was no diversion of employees' pension funds but there were delays by Posta (U) Ltd in remitting the monthly contribution to the trustees of the pension scheme for onward transmission to the individual accounts of employees. It was also established that Posta (U) Ltd was contributing to both the pension scheme and NSSF, something which was irregular. It was recommended that the payments be streamlined and employees' contributions remitted on time.
- **Alleged fraudulent sub-division of land Comp. 58/7/10.** It was alleged that a group of people connived with officials from the Ministry of Lands and were about to fraudulently sub-divide the land on Block 198 Kyaddondo and transfer several plots. IG intervened and the matter was rectified by the Commissioner Land Registration.
- **Alleged failure to refund money by the School Management Committee of Naama Roman Catholic Primary School Comp. 33/4/09.** The complainant alleged that she had used her own money to facilitate the school during a sports function but the school refused to refund her. IG intervened and the complainant's money was refunded.
- **Alleged failure to forward lease application to Kampala District Land Board Comp. 13/2/10.** The complainant alleged that the area Committee Chairman, Kampala Central Division had refused to forward his application for a lease extension to the Kampala District Land Board. IG intervened and the application was forwarded.
- **Alleged non-payment of salary arrears by the CAO Luwero Comp. 26/10/08.** The complainant alleged that he served as a teacher in Luwero district since 1986 and fell sick in 2005 but upon his return he found that his name had been deleted from the payroll and had not received any salary for the period he was sick. IG intervened and he was reinstated on the payroll and advised to fill residual arrears forms so as to claim for the salary arrears with the assistance of the district officials.
- **Alleged deletion from payroll and failure to pay salary arrears by the Ministry of Public Service Comp. 30/5/06.** The complainant alleged that he submitted his residual salary arrears claim forms to the Ministry of Public Service in 2007 but he has never been paid. IG intervened and his forms were submitted to the Ministry of Finance for payment.
- **Alleged mishandling of a case by DPP Comp. 28/5/10.** The complainant alleged that he was robbed but when he reported the case to DPP's office it was mishandled and the court case stalled for unknown reasons. IG intervened and it was established that the stalling of the case was not intentional but due to continued absence of the Magistrate. The complainant was advised to have the case reinstated with the Resident State Attorney.



3.3 Policy and System Studies

Given that strengthening of institutions is a key anti-corruption and good governance measure, the Inspectorate of Government carries out studies into operations, policies, systems, procedures and application of laws, procedures and established guidelines by various Government Departments and Institutions with a view of identifying weak areas that may be conducive to corruption and maladministration, and make recommendations for remedial measures. This is a preventive measure that the IG adopted in its overall strategy of promoting good governance and efficiency in public offices.

The institutions to be studied are selected on the basis of information the Inspectorate of Government receives in form of public complaints, media reports and periodic surveys.

During the period under review, IG carried out system studies in the following Government Institutions;

- (i) The study into the Management of Uganda Broadcasting Corporation was suspended as a result of commencement of parallel inquiries by CID and subsequent suspension of the Managing Director and Board by H.E. the President.
- (ii) The study into the Operations of Administrator General's office was completed during the period and the findings are yet to be issued to the stakeholders.
- (iii) The Verification of the Delivery of Textbooks under Ministry of Education and Sports to 12 districts of Northern Uganda was also completed but the findings and recommendations are yet to be issued to the stakeholders.
- (iv) The study into the Causes of Pension and Gratuity Arrears, Ministry of Public Service is yet to be completed.

3.4 Challenges in implementation of Ombudsman Investigations

- Limited funding in Government departments negatively affects resolution of cases involving payment of salary arrears, pensions, terminal benefits, etc. It also causes delays in data retrieval due to lack of facilities like computers which are necessary for fast retrieval of data required by investigating officers.
- Some Institutions/officials are very bureaucratic and take unnecessarily long to provide the required information, demonstrating reluctance to work with IG in fighting maladministration.
- There is poor record keeping in some Government Institutions and lack of computerized data, hence slowing down the investigations.



- There is ignorance of the jurisdiction and mandate of the Inspectorate of Government by a number of people and as a result complaints which are already in courts of law, are private in nature, or should have been resolved by other government agencies are lodged with the IG.
- Some complainants do not give sufficient particulars/evidence of their claims or supporting documents leading to delays in complaint disposal.
- Under funding of the IG slows down the pace of work; for instance inadequate transport to follow up complaints and inadequate office facilities like photocopiers, telephone/fax and computers.
- Understaffing which has led to a high officer/complaint ratio resulting in case backlog and work overload.

3.5 Challenges in carrying out Policy and System studies

- Lack of co-operation from Government Departments that are subject of the studies. This is as a result of failure to distinguish a study from other investigations carried out by the institution.
- Lack of skilled manpower to handle system studies since it requires multi-disciplinary approach and a wider scope of inquiry.

3.6 Specific recommendations to Government

- Government through the Ministry of Public Service should formulate recruitment guidelines for semi-autonomous Institutions so as to harmonize recruitment procedures in these Institutions and reduce on the growing number of complaints in that regard.
- The Ministry of Lands should develop a client's charter as soon as possible so as to guide clients on the services to expect from the Ministry officials. Computerization of the Ministry should also be given priority.
- Every government department should have an Inspectorate of Government liaison officer for purposes of speeding up response to inquiries by the IG.
- Government should adequately fund its departments to enable speedy resolution of payment related complaints and avail adequate facilities like computers to ease data storage and retrieval.

3.7 Future Plans

- (a) Conduct further training of staff to enable them conduct expeditious resolution or investigation of complaints.
- (b) IG intends to reduce the time taken to complete a system study in order to cover many more Government Departments.
- (c) IG also intends to conduct workshops for affected stakeholders to enable smooth implementation of its recommendations.

ENFORCEMENT OF THE LEADERSHIP CODE OF CONDUCT

4.0 The Constitutional Mandate to enforce the Leadership Code of Conduct

Article 225(1) (d) and 234 of the Constitution of the Republic of Uganda, section 3 (1) of the Leadership Code Act 2002 and S.8 (1) (d) of the Inspectorate of Government Act, 2002 mandate the Inspectorate of Government to enforce the Leadership Code of Conduct.

The Leadership Code Act, 2002 provides for a minimum standard of behaviour and conduct for leaders; it requires all specified leaders to declare their Incomes, Assets and Liabilities to the Inspector General of Government. The Code prohibits conduct that is likely to compromise the honesty, impartiality and integrity of leaders or conduct that leads to corruption in public affairs and it imposes penalties on leaders who breach the Code.

Section 37 of the Leadership Code Act 2002, provides that the Inspectorate shall include in its Statutory Report to Parliament a report on its enforcement of the Code.

However, enforcement of the Leadership Code by IG was substantially paralysed by the Supreme Court Judgment of *John Ken Lukyamuzi Vs Attorney General and Anor*, Constitutional Appeal No. 2 of 2008 where it was declared in effect that the IG was not the appropriate Tribunal as envisaged under Article 83 (1) (e) for enforcement of the Code against members of Parliament or Article 235A of the Constitution which provide for the establishment of the Leadership Code Tribunal.

It was also held in the same Supreme Court Judgment that since breaches of the Leadership Code are punished with severe penalties; such penalties should be imposed by a court of law or a Tribunal. Further, that the IG and the Tribunal would be complementary to each other. Since many of the Leadership Code offences have been criminalized under the Anti-Corruption Act 2009, IG has resorted to enforcing the Anti-Corruption Act to hold leaders accountable.

4.1 Activities carried out during the period January - June 2011

4.1.1 Verification of leaders' declarations of incomes, assets and liabilities and investigations into allegations of breach of the Leadership Code

- During the period under review, assets and liabilities of six (6) leaders were verified and a total of forty six (46) properties inspected.
- Thirteen (13) cases of verification/investigation were completed.
- The balance of Ug.Shs.7,020,745/= refund from an official for holding two jobs was recovered and paid to the IG Asset Recovery Account.

- Out of a total of Shs.47,668,480/= to be recovered from two KCC officials, as a result of salary over payment and payment to a non-existent firm, Shs.19,500,000 has so far been recovered and the balance is to be recovered by the end of July, 2011.

4.2 Receiving and processing of leaders' declarations of income, assets and liabilities forms for March 2011:

Under S.3 of the Leadership Code Act, one of the functions of Inspectorate of Government is to receive and examine declarations from leaders.

4.2.1 During the period under review, 16,090 declarations of incomes, assets and liabilities' forms were issued to the leaders that were to declare in March 2011 including 172 newly elected members of the 9th Parliament.

4.2.2 17,893 (80%) leaders submitted their declarations to the Inspector General of Government during the period. Out of these, so far 10,551 (59%) declarations have been examined and the data of leaders was entered into the database and acknowledgement slips processed and issued.

4.2.3 The exercise of identifying leaders who did not submit their declarations of income, assets and liabilities was commenced. For those that were identified, letters were written to them requiring them to show cause why measures stipulated under the Leadership Code Act should not be taken against them. Many provided reasonable excuse to the IGG and their declarations were submitted and accepted.

4.2.4 Establishing the names of newly elected District Chairpersons, District Councilors, LC III Chairpersons and Vice Chairpersons throughout the country continued.

4.3 Participation in efforts to establish the Leadership Code Tribunal

IG has been participating through the Inter-Agency Forum in efforts to review the Leadership Code Act and come up with principles for establishment of the Leadership Code Tribunal to overcome the paralysis being experienced in enforcement of the Code by IG.

4.4 Constraints faced in enforcing the Leadership Code of Conduct

4.4.1 Lack of adequate resources given the magnitude of enforcing the Leadership Code of Conduct.

4.4.2 Lack of adequate manpower.



4.4.3 Complexity of verification due to the following factors, among others;

- (i) Poor or no record keeping by the leaders;
- (ii) Tracing and locating assets takes a long time;
- (iii) Difficulties in identifying undeclared assets;
- (iv) Most assets are not registered, therefore not easy to link to the particular leaders under investigation, transfers of assets are not registered in the names of new owners.

4.5 Future Plans for the period July 2011 - June 2012

- Completion of 50 cases of investigations of breach of the Leadership Code and verification of leaders' Incomes, Assets and Liabilities.
- Complete identifying and writing to leaders who have not declared.
- Process and issue declarations of Income, Assets and Liabilities forms to all newly elected district leaders.
- Carry out data entry of the declarations.
- Follow up the process of reviewing the Leadership Code Act and establishing the Leadership Code Tribunal.

5.1 The preamble to the Anti-Corruption Act 2009 provides that it is “*An Act to provide for effectual prevention of corruption in both the public and the private sector...*” The Inspectorate of Government accordingly considers prosecution for offences specified under the Anti-Corruption Act as the primary measure for fighting corruption. However, IG also applies the following other measures:

5.2 PUBLIC AWARENESS PROGRAMMES

Under the Constitution of the Republic of Uganda Article 225 (1) (f), the Inspectorate of Government is mandated to sensitize and educate the public about the values of constitutionalism in general and the activities of the office in particular, through any media or any other means it considers appropriate. The public is also educated about their Constitutional right to access public services without having to pay bribes or any other extra costs and made aware of their civic duties and responsibilities to demand for accountability of public funds from their leaders, value for money and to report corrupt practices, mismanagement or abuse of public office to the IG. The Inspectorate of Government continued to carry out Public Awareness Programmes during the period under review, through workshops, radio programmes, TV programmes, publication of booklets and inserts placed in the print media.

5.2.1 Workshops

During the period under review, a student leaders’ workshop was conducted in Northern Uganda at Arua Public School on 26th and 27th March, 2011. Participants were students from Universities and tertiary institutions under the jurisdiction of IG Regional Offices in Arua, Gulu, Moyo and Lira. The workshop attracted 295 participants from 20 Institutions.

An action plan was drawn at the end of the workshop through which the participants committed themselves to be partners with the IG in the fight against corruption. They also resolved to go back and form integrity clubs in their various institutions.

5.2.2 Establishing and Supporting Integrity Clubs

The IG is not only involved in sensitizing the youth about issues of corruption through seminars and workshops but promotes and supports the establishment of integrity clubs in Universities and tertiary institutions whose members act as ambassadors for Anti-corruption crusade in the various institutions they attend.

In the period under review, IG supported and launched some integrity clubs in the following institutions of learning;

- On 2nd April, 2011, an Anti-corruption Music and Drama festival which attracted 230 participants was held at Mutesa 1 Royal University, Masaka campus.
- Katigondo National Major Seminary Integrity Ambassadors Club was launched on 3rd April 2011 and 150 students participated.



- Masaka School of Comprehensive Nursing Integrity Ambassadors Club was launched on 3rd April 2011 and 180 students participated.
- On 16th April 2011, IG facilitated an anti-corruption workshop organized by Integrity Club members of Gulu University which attracted 200 participants.

5.2.3 Media and Communications programmes

The Inspectorate of Government recognizes that in Uganda, radio broadcast is the most efficient, cheapest, flexible and accessible mass medium. The IG therefore uses radio talk shows to educate the public about the office and the evils of corruption. During the period under review, the IG was hosted on the following radio stations:

Radio Pacis - Arua, Nile Broadcasting Services (NBS) - Moyo, Etop FM - Soroti, Open Gate radio - Mbale, Spice Radio - Hoima, Rock FM - Tororo, Mega FM - Gulu, Unity FM - Lira, Bunyoro Broadcasting Services - Masindi, Radio One and KFM radio.

All the above were one hour radio programs focusing on educating the citizens on what the office does and the challenges it faces and the Northern Uganda Social Action Fund (NUSAF II) project implementation.

TV Programs

IG was also hosted on Record TV, NTV and NBS.

Newspaper supplements

The Inspectorate of Government ran newspaper supplements on its various functions in the *New Vision* newspaper, *Tarehe Sita Magazine* and *Transformation for Prosperity Magazine*.

5.2.4 Film shows

The Inspectorate of Government also broadened its public awareness campaign through the use of audio-visual methodology of short anti-corruption films and spot messages. For instance, during the period under review, a film entitled “*imprisonment for extortion*” was shown to the students in Arua Institutions of learning.

The main purpose of the film shows and spot messages was to trigger and promote debate among the students on issues of accountability, corruption, administrative injustice, the rule of law and ethics. In so doing IG hopes to stir their hatred against corruption so that they become better future leaders.

The major and common constraint the IG has had in running its public awareness programmes is inadequate funds.

6.1 Introduction

The Inspectorate of Government is committed to strengthening and building capacity of its staff by organizing relevant training programs and study tours both at individual and group levels. IG further appreciates that the war against corruption and promotion of good governance can only be won and achieved through the cooperation, support and exchange of ideas with other relevant institutions both at the national and international levels. IG therefore, interacts with as many stakeholders as possible. This is done by not only organizing meetings, workshops and conferences for selected stakeholders but by also attending and participating in those organized by other stakeholders. IG also interacts with other stakeholders through exchange of visits and study tours.

6.2 Local and International Training Programmes

TABLE XIII: STAFF TRAINING FOR THE PERIOD JANUARY - JUNE 2011

No. of Staff	Course	Duration	Venue
Six (6) new IG staff	Induction course to orient the officers to IG system of work.	15 th - 18 th March 2011	IG Boardroom
Ag. IGG	Singapore Commonwealth Third Country Training Programme: Better Governance-Issues and Challenges in Corruption Control for Senior Policy Makers.	12 th - 26 th February 2011	Singapore
Ms. Munira Ali Mr. Makumbi David	"Sharpening Your Teeth (SYT)" Ombudsman Training workshop.	4 th - 9 th June 2011	Vienna, Austria
Ms. Namuhoma Betty Mr. Mugisha Innocent	"Sharpening Your Teeth (SYT)" Ombudsman Training workshop.	15 th - 20 th May 2011	Windhoek, Namibia
Mr. Asubo Sydney Mr. Kajura Ogwal S. Ms. Okelowange Rita	Anti-Corruption training workshop by Kenya Anti-Corruption Commission.	2 nd - 8 th May 2011	Mombasa, Kenya

6.3 International Cooperation

IG also participated in the following international events, to enhance international cooperation and contribute to the fight against corruption and promotion of good governance at the international level.



Table XIV: INTERNATIONAL CO-OPERATION FOR THE PERIOD JANUARY -JUNE 2011

Staff	Venue	Duration	Purpose
Ag. IGG	Seoul, Korea	24 th June - 3 rd July 2011	Attend the 16 th International Association of Prosecutors Conference and 4 th World Summit of Prosecutors General, Attorney Generals and Chief Prosecutors.
Ag. IGG Mr. Bageya Waiswa Ms. Bisharira Susan Mr. Walusimbi Hassan	Bujumbura, Burundi	19 th - 23 rd June 2011	Attend the African Anti-Corruption Authorities Conference.
Ag. IGG Ms. Bisharira Susan	Vienna, Austria	28 th May - 3 rd June 2011	Attend the Implementation Review Group meeting.
Ag. IGG Mr. Rwereeza J. Jules	Gaborone, Botswana	22 nd - 27 th May 2011	First Commonwealth Regional Conference for Heads of Anti-Corruption Agencies in Africa.
Ag. IGG	Dar-es-Salaam, Tanzania	18 th - 20 th April 2011	Attend the Extra Ordinary Summit of Heads of State of the East African Community.
Kasujja Vicent	Arusha, Tanzania	11 th -15 th April 2011	Attend the 22 nd meeting of the EAC Council of Ministers.
Mr. Adrian Kiiza	Dar-es-Salaam, Tanzania	3 rd - 6 th April 2011	Meeting of the East African Community Forum of National Electoral Commissions.
Mr. Asubo Sydney	Zanzibar, Tanzania	3 rd -10 th April 2011	Attend the 21 st East and Southern Africa Anti-Money Laundering Group (ESAAMLG) meeting.
Mr. Nsubuga M. Stanley	Bujumbura, Burundi	20 th -26 th March 2011	Meeting of Coordinators for the East African Association of Anti-Corruption Authorities (EAAACA) Joint Regional Investigations.
Ag. IGG Mr. Makumbi	Durban, South Africa	13 th -18 th March 2011	Executive Committee meeting of the African Ombudsman and Mediators Association (AOMA) and launch of the African Ombudsman Research Centre (AORC).
Mr. Asubo Sydney	Lome, Togo	22 nd -26 th February 2011	Togo Country Review under the United Nations Convention Against Corruption (UNCAC).
Ag. IGG Ms. Bisharira Susan	Lilongwe, Malawi	12 th -15 th January 2011	First Regional Anti-Corruption Experts' meeting.

IG also hosted a team of experts from Romania, Ghana and Vienna who were in Uganda to review the country's implementation of the United Nations Convention against Corruption.

7.1 INTRODUCTION

Despite the continued support by Government and development partners to strengthen the institution, which is highly appreciated, the IG continues to face several external challenges as well as operational problems, most of which arise from inadequate resources. This chapter highlights some of the challenges and constraints faced by the IG, make recommendations and outline the future plans of IG.

7.2 CHALLENGES AND CONSTRAINTS FACED BY THE IG IN ACHIEVING STRATEGIC OBJECTIVES

7.2.1 Inadequate funding:

Funding provision under the IG ceiling is insufficient compared to the operational cost of investigations, prosecutions, verification of declarations and public awareness programmes. The Inspectorate of Government also needs more funds to finance its Regional Offices which are currently insufficiently resourced and to purchase investigation equipment for both Headquarters and Regional offices.

7.2.2 Under staffing:

The office requires more operational staff to handle operational work. There are still over 100 vacancies due to inadequate provision for remuneration of staff. IG therefore, does not have sufficient resources to fill the existing vacancies.

7.2.3 Inability of IG to attract and retain experienced staff, especially prosecutors

Insufficient remuneration of staff has led to inability to attract and retain experienced prosecutors and other professional cadres at the Inspectorate of Government. IG, therefore, has resorted to recruiting young graduates to train on the job to be able to perform its functions.

It is very important for the IG to provide adequate remuneration for its staff to ensure high level of commitment and dedication. The IG shall continue to request for salary enhancement for its staff to ensure that it attracts and retains competent staff.

7.2.4 Inadequate institutional support in implementation of IG recommendations

Lack of cooperation, corruption and negative attitude in some institutions that are supposed to be partners with the IG in the fight against corruption has remained a concern.

There is need to ensure full implementation of IG recommendations. There are instances when some institutions have deliberately ignored or delayed implementation of the IG recommendations or



availing required information for successful investigations and this, undermines the effectiveness of the institution and hinders the realization of desired results.

7.2.5 Keeping ahead of sophistication in corruption techniques

Corrupt persons have developed advanced methods of defrauding the public and this requires IG staff to be technically advanced and to have specialized training in order to keep ahead in the fight against corruption. The challenge, however, is inadequate funding to carry out the necessary training. The IG also needs to purchase modern equipment such as surveillance equipment, radios, cameras, etc. to be used during investigations.

7.2.6 Construction of the IG Head Office premises

The IG needs to construct its own office premises so as to give it independence and the right profile. IG is now in the final stages of acquiring the plot for the premises and requires Government development financing to construct the office.

7.2.7 Opening more Regional Offices

The IG has 16 Regional Offices covering the whole country and these are inadequate due to the increasing number of districts. Ideally each regional office should cater for 3 - 4 districts unlike now where one caters for 4 to 7 districts. Next FY, the IG proposes to open one regional office in Bushenyi to cater for Bushenyi, Sheema, Mitooma, Rubirizi and Nsiika. Additional funds to the tune of Shs.800 million will therefore be required to establish the office.

7.3 FUTURE PLANS

7.3.1 Improved investigations and prosecutions

IG will increase the number of cases being investigated and completed and improve the quality of investigations and prosecutions through professional training and on-the-job training.

7.3.2 Strengthening and consolidating the IG

IG will strengthen and consolidate the current regional offices. More staff, office equipment, vehicles and staff training will be required to enhance the operational capacity of the institution.

7.3.3 Construction of IG premises in Kampala

To begin work on construction of IG's own office premises.

7.3.4 Training

Continue to improve on skills of IG staff through training and sharing information and experiences with other anti-corruption institutions, especially in investigations of corruption offences.



7.3.5 Education and sensitization of the public

IG will continue to educate and sensitize the public and civil society organizations on the issues of corruption, good governance and implementation of the Leadership Code Act, using the print and electronic media, seminars and workshops.

7.3.6 Investigations, prosecutions and verification of leaders' assets

IG will continue with physical verification of leaders' assets, updating leaders' register and distributing declaration of income, assets and liabilities forms to leaders in accordance with the Leadership Code Act, 2002.

7.3.7 The IG will when necessary invoke the provision of S.35 (c) of the Inspectorate

of Government Act against those who fail to comply with its orders and directions by prosecuting them in accordance with the law.

7.4 RECOMMENDATIONS

In order to overcome the above constraints and be able to fulfill IG mandate, the following recommendations are hereby submitted to Government through Parliament:

7.4.1 Development of a clients' charter

The Ministry of Lands should develop a client's charter as soon as possible so as to guide clients on the services to expect from the Ministry officials. Computerization of the Ministry should also be given priority.

7.4.2 Failure to discuss IG reports

Parliament should debate the IG reports so that it comes up with recommendations on issues raised in the reports and for more effective performance of the functions of IG.

7.4.3 Inadequate funding

Since IG is a national cross-cutting institution responsible for three major functions of promoting good governance, preventing and combating corruption and enforcement of the Leadership Code of Conduct, each of these functions should be funded as a separate vote function to be adequately provided for, unlike the current practice under which only the anti-corruption function is provided for as a vote function.





APPENDIX A

STATISTICAL ANALYSIS AND GRAPHICAL
PRESENTATION OF THE IG ACTIVITIES FOR
THE PERIOD JANUARY - JUNE 2011



During the period January – June 2011, the Inspectorate of Government handled a workload of 4,858 investigations (i.e 4,771 complaints and 87 verifications of leaders’ declarations). A total of 3,738 complaints were brought forward from the previous period including 82 verifications. A total of 1,115 complaints were registered that included 36 investigations that arose from 89 audit reports. The figure below illustrates how the workload was handled during the reporting period.

Figure 1: **Work load January – June 2011**

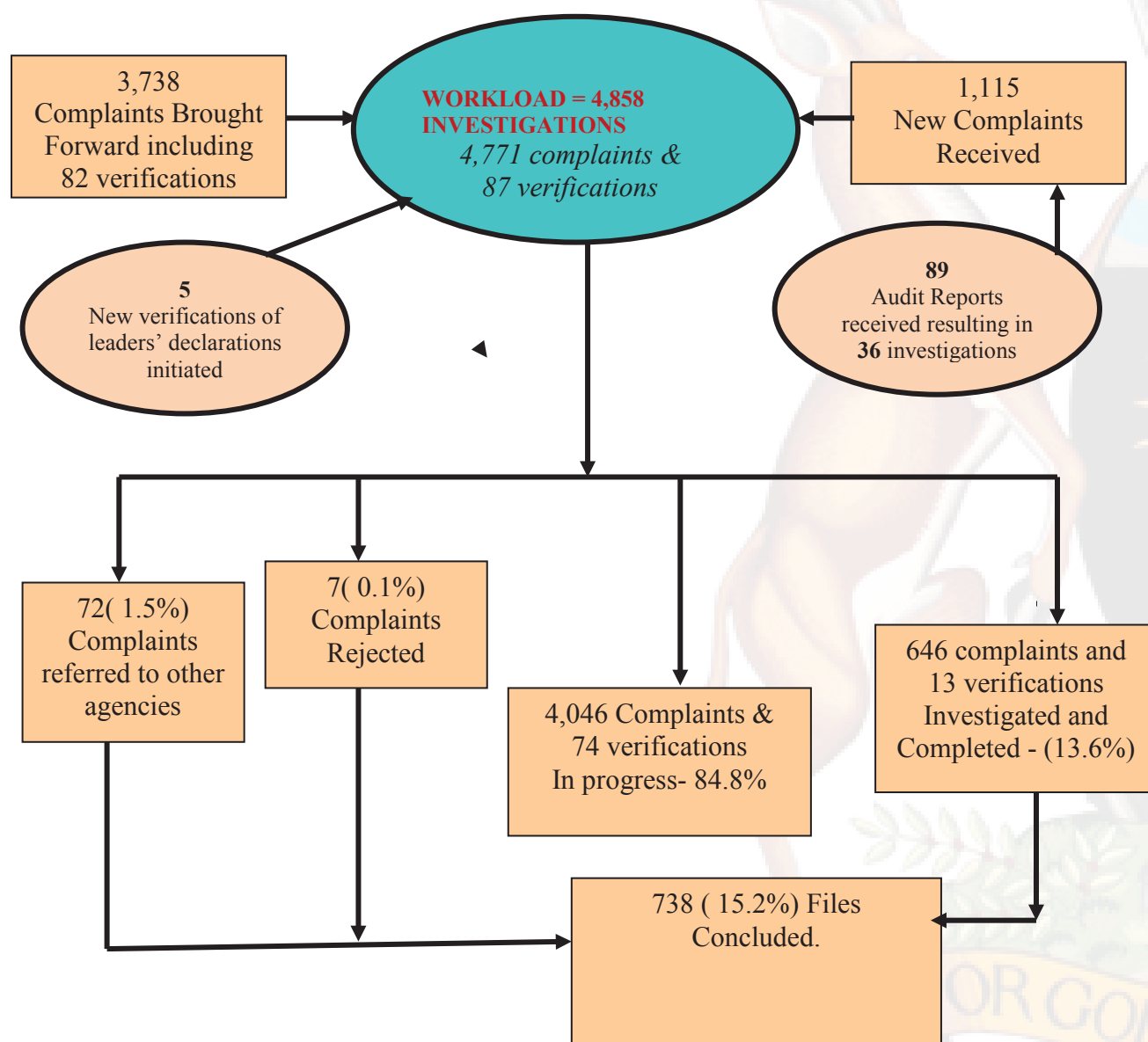
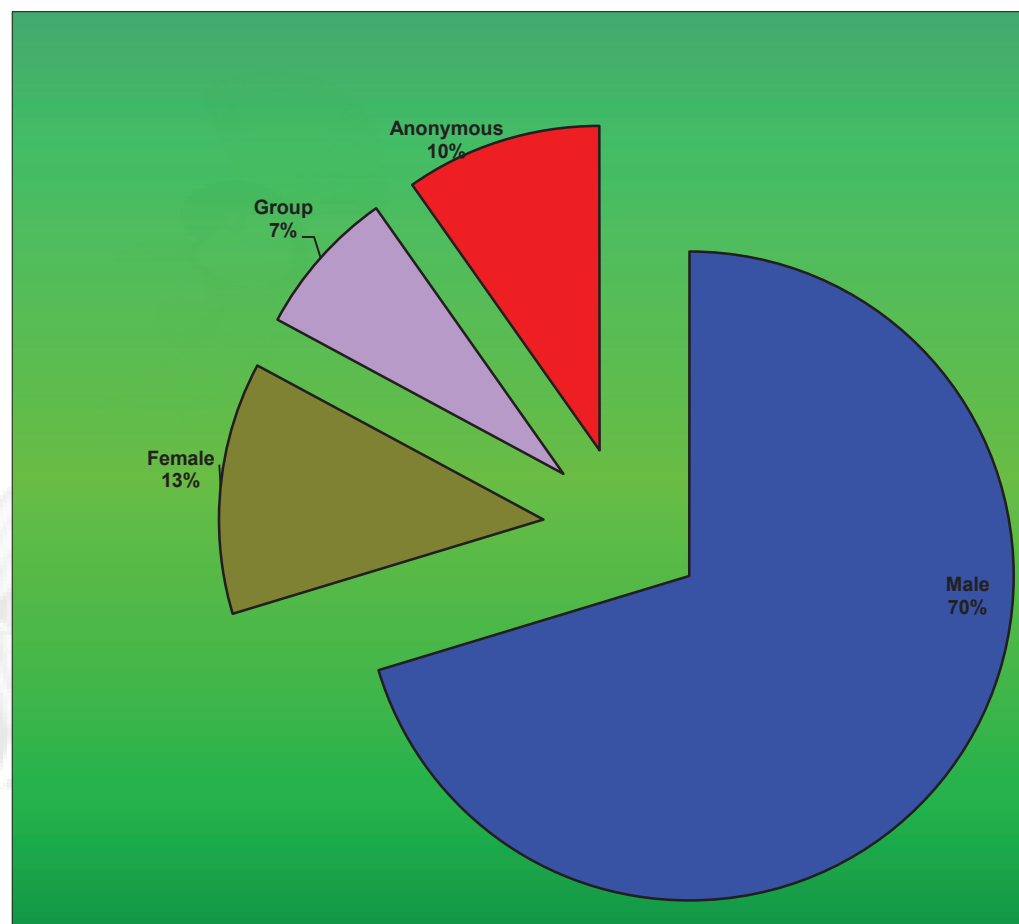




Figure 2

Categorization of Complaints Registered by Gender for the period January – June 2011

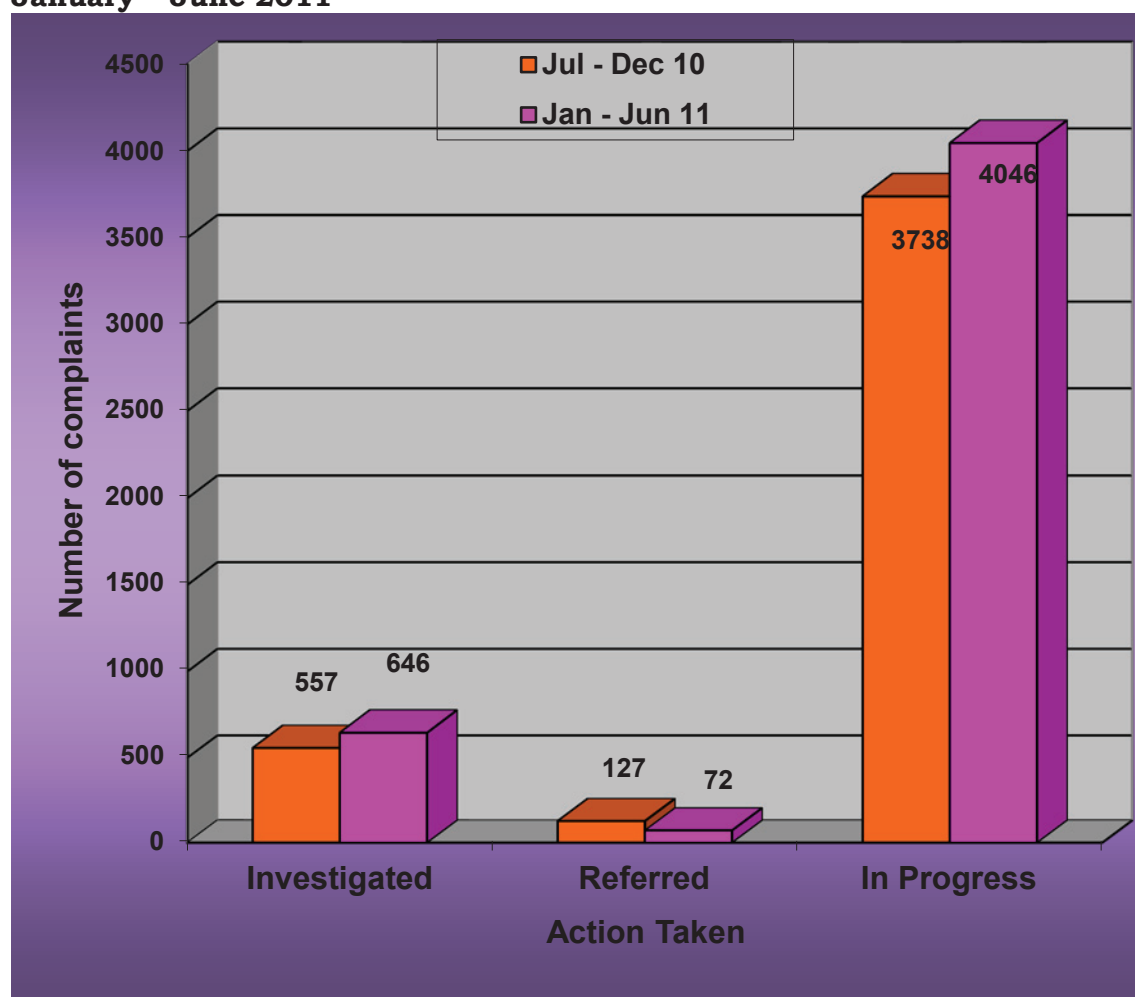


The chart above illustrates that only a small fraction of the complaints (13%) were received from women. The majority of the complaints (70%), were received from men and those that came from groups of individuals were 7%. 10% of the complainants did not disclose their identities.



Figure 3

Comparison of Investigations for the Periods July – December 2010 and January – June 2011

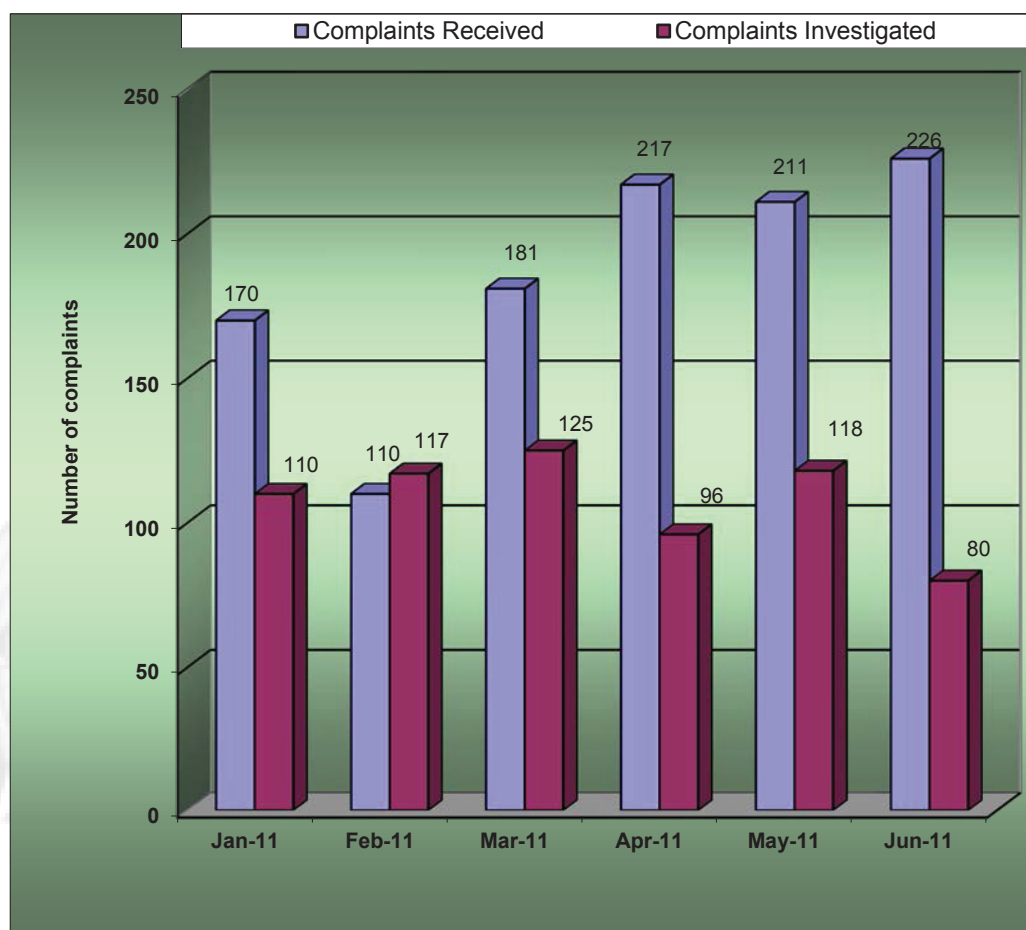


The diagram above shows that the total number of complaints which were investigated & completed increased from 557 complaints during the period July – December 2010 to 646 during the period January – June 2011. The complaints that were processed and referred to other institutions reduced from 127 to 72. The number of complaints carried forward increased from 3,738 to 4,046 mainly due to a high number of complaints that was received compared to the previous period.



Figure 4

Comparison of the new complaints received and those that were investigated during the period January – June 2011



The figure above shows that the highest number of complaints was received in the month of June 2011(226 complaints) while the highest number of complaints investigated & completed (125 complaints) was in the month of March 2011.



Table XV

Trend of the complaints Registered at the Kampala Headquarters and Regional Offices for the Periods Jan 2000 – June 2011

Period	Kampala HQs	Regional Offices	Total Complaints
Jan - Jun 2000	1336	1057	2393
Jul - Dec 2000	1333	1083	2416
Jan - Jun 2001	830	846	1676
Jul - Dec 2001	736	882	1618
Jan - Jun 2002	664	837	1501
Jul - Dec 2002	683	1284	1967
Jan - Jun 2003	617	963	1580
Jul - Dec 2003	711	1235	1946
Jan- June 2004	630	1054	1684
Jul – Dec 2004	430	805	1235
Jan – June 2005	416	741	1157
Jul – Dec 2005	386	600	986
Jan – Jun 2006	279	408	687
Jul – Dec 2006	380	495	875
Jan – June 2007	450	647	1097
Jul – Dec 2007	496	495	991
Jan – Jun 2008	557	363	920
Jul – Dec 2008	466	388	854
Jan – Jun 2009	363	376	739
Jul – Dec 2009	418	409	827
Jan – June 2010	487	553	1040
Jul – Dec 2010	454	588	1042
Jan – June 2011	522	593	1115



Table XVI

Complaints received according to the Districts for the period January – June 2011

S/No	District	Number of Complaints	Percentage
1.	Kampala	260	23.3%
2.	Kabale	50	4.5%
3.	Jinja	48	4.3%
4.	Kasese	46	4.1%
5.	Soroti	39	3.5%
6.	Gulu	35	3.1%
7.	Kabarole	32	2.9%
8.	Arua	31	2.8%
9.	Wakiso	25	2.2%
10.	Masaka	24	2.2%
11.	Mbale	24	2.2%
12.	Tororo	24	2.2%
13.	Mbarara	22	2.0%
14.	Lira	19	1.7%
15.	Mukono	19	1.7%
16.	Moyo	16	1.4%
17.	Kyenjojo	15	1.3%
18.	Iganga	14	1.3%
19.	Kaberamaido	14	1.3%
20.	Kumi	12	1.1%
21.	Rakai	12	1.1%
22.	Agago	11	1.0%
23.	Hoima	11	1.0%
24.	Pallisa	11	1.0%
25.	Amuria	10	0.9%
26.	Mpigi	10	0.9%
27.	Rukungiri	10	0.9%
28.	Amuru	9	0.8%
29.	Bushenyi	9	0.8%
30.	Kitgum	9	0.8%



S/No	District	Number of Complaints	Percentage
31.	Sironko	9	0.8%
32.	Kamuli	8	0.7%
33.	Ntungamo	8	0.7%
34.	Budaka	7	0.6%
35.	Kamwenge	7	0.6%
36.	Ngora	7	0.6%
37.	Adjumani	6	0.5%
38.	Bulambuli	6	0.5%
39.	Buikwe	6	0.5%
40.	Bukedea	6	0.5%
41.	Masindi	6	0.5%
42.	Mityana	6	0.5%
43.	Moroto	6	0.5%
44.	Mubende	6	0.5%
45.	Oyam	6	0.5%
46.	Pader	6	0.5%
47.	Bududa	5	0.4%
48.	Bukwo	5	0.4%
49.	Isingiro	5	0.4%
50.	Kapchorwa	5	0.4%
51.	Katakwi	5	0.4%
52.	Kiruhura	5	0.4%
53.	Luuka	5	0.4%
54.	Manafwa	5	0.4%
55.	Nwoya	5	0.4%
56.	Ibanda	4	0.4%
57.	Kalangala	4	0.4%
58.	Kaliro	4	0.4%
59.	Kanungu	4	0.4%
60.	Luwero	4	0.4%
61.	Lyantonde	4	0.4%
62.	Mayuge	4	0.4%
63.	Nakasongola	4	0.4%
64.	Nebbi	4	0.4%
65.	Apac	3	0.3%



S/No	District	Number of Complaints	Percentage
66.	Busia	3	0.3%
67.	Dokolo	3	0.3%
68.	Kalungu	3	0.3%
69.	Kibaale	3	0.3%
70.	Kibuku	3	0.3%
71.	Kotido	3	0.3%
72.	Namutamba	3	0.3%
73.	Sheema	3	0.3%
74.	Yumbe	3	0.3%
75.	Bundibugyo	2	0.2%
76.	Buyende	2	0.2%
77.	Kiboga	2	0.2%
78.	Kyegegwa	2	0.2%
79.	Mitoma	2	0.2%
80.	Sembabule	2	0.2%
81.	Serere	2	0.2%
82.	Abim	1	0.1%
83.	Bugiri	1	0.1%
84.	Bukomansimbi	1	0.1%
85.	Buliisa	1	0.1%
86.	Butaleja	1	0.1%
87.	Kayunga	1	0.1%
88.	Kisoro	1	0.1%
89.	Lamwo	1	0.1%
90.	Lwengo	1	0.1%
91.	Maracha	1	0.1%
92.	Nakapiripirit	1	0.1%
93.	Nakaseke	1	0.1%
94.	Namayingo	1	0.1%
	Total	1115	100.0%



Table XVII
The Nature of Complaints Received/ initiated during the period
January - June 2011

Nature of Complaint	Number of Complaints	%age
Corruption Complaints		
Abuse of office	187	16.7%
Corruption	143	12.8%
Forgery and uttering of false documents	67	6.0%
Misappropriation	62	5.5%
Embezzlement	58	5.2%
Bribery	43	3.8%
Audit investigations*	36	3.2%
Conflict of interest	25	2.2%
False Accounting	21	1.9%
Extortion	19	1.7%
False Claims	14	1.3%
Causing Financial Loss	11	1.0%
Nepotism	5	0.4%
Influence peddling	2	0.2%
Sub Total	693	61.9%
Ombudsman Complaints		
Mismanagement	151	13.5%
Non payment of salaries & other benefits	97	8.7%
Delay of service delivery	46	4.1%
Victimization	34	3.0%
Tenders & Contracts	24	2.1%
Property Disputes	23	2.1%
others	38	3.4%
Sub Total	413	36.9%
Leadership code complaints		
Failure to declare	7	0.6%
Amassing wealth	2	0.2%
Verifications initiated**	5	0.4%
Sub Total	14	1.3%
Total	1120	100.0%

* Audit investigations as a result of Audit Queries raised by the Auditor General

** Verifications of leaders' declarations of income, assets and liabilities initiated by the office



The table above, shows that most of the complaints received during the period January – June 2011 were corruption complaints (61.9%) especially those involving abuse of office. Ombudsman complaints (Administrative injustice) complaints accounted for 36.9% of the total complaints and breach of leadership code of conduct complaints accounted for 1.3% of the total number of complaints.

Table XVIII

The Nature of complaints Investigated and completed during the period January – June 2011

Nature of Complaint	Number of Complaints	Percentage
Corruption Complaints		
Abuse of office	89	13.5%
Corruption	70	10.6%
Misappropriation of public resources	23	3.5%
Embezzlement	22	3.3%
Forgery & uttering of false documents	20	3.0%
Bribery	19	2.9%
Conflict of interest	15	2.3%
False Claims	10	1.5%
Extortion	10	1.5%
Audit investigations	8	1.2%
Sub Total	286	43.4%
Ombudsman Complaints		
Non payment of salaries & other benefits	91	13.8%
Mismanagement	88	13.4%
Property Disputes	46	7.0%
Delay of service delivery	30	4.6%
Victimization/ Oppression	29	4.4%
Tenders & Contracts	27	4.1%
others	47	7.1%
Sub Total	358	54.3%
Leadership Code Complaints		
Amassing wealth	2	0.3%
Failure to declare	0	0.0%
Verifications Completed	13	2.0%
Sub Total	15	2.3%
Total	659	100.0%



Table XIX

Departments/Institutions complained against during the period January – June 2011

DEPARTMENT/INSTITUTION	Number of Complaints			
	Kampala Hqts	Regional Offices	Total Complaints	%age
District Administrations	70	124	194	17.4%
Individuals (Public officials)	3	134	137	12.3%
Municipal & Town Councils	30	65	95	8.5%
Police	44	35	79	7.1%
Schools (U.P.E and U.S.E)	21	30	51	4.6%
District Service Commissions	14	28	42	3.8%
Local Councils	4	31	35	3.1%
Judiciary	9	26	35	3.1%
Sub county Chiefs	6	24	30	2.7%
Ministry of lands	20	6	26	2.5%
Private companies /Organizations	15	8	23	2.1%
Ministry of Public Service	17	4	21	1.9%
Tertiary Institutions	17	4	21	1.9%
Colleges/institutes	4	14	18	1.6%
Electoral Commission	10	4	14	1.3%
Contract committees	2	10	12	1.1%
Hospitals	7	5	12	1.1%
Administrator General	10	0	10	0.9%
IG	7	2	9	0.8%
KCCA	7	0	7	0.6%
Resident State Attorneys	6	1	7	0.6%
District Engineers	1	5	6	0.5%
MPs	6	0	6	0.5%
DEOs	1	4	5	0.4%
ISO & UPDF	3	2	5	0.4%
Ministry of Works	5	0	5	0.4%
Ministry of Health	5	0	5	0.4%
Ministry of Agriculture	5	0	5	0.4%
NGOs	3	2	5	0.4%
UNRA	4	1	5	0.4%
Ministry of Education	4	0	4	0.4%
URA	3	1	4	0.4%
Ministry of Lands	4	0	4	0.4%
NFA	3	1	4	0.4%
NSSF	3	1	4	0.4%
Uganda Land Commission	3	1	4	0.4%
UMEME	2	2	4	0.4%



DEPARTMENT/INSTITUTION	Number of Complaints			
	Kampala Hqts	Regional Offices	Total Complaints	%age
Ministry of Finance & Economic Development	4	0	4	0.4%
Land Boards	4	0	4	0.4%
Prisons	3	0	3	0.3%
Education Service Commission	2	1	3	0.3%
Posta (U) Ltd	3	0	3	0.3%
NAADS	3	0	3	0.3%
Civil Aviation Authority	3	0	3	0.3%
Ministry of Water and Environment	2	1	3	0.3%
Labour Office	1	1	2	0.2%
Banks	1	1	2	0.2%
Ministry of Energy	2	0	2	0.2%
UBC	2	0	2	0.2%
Fisheries Department	2	0	2	0.2%
Ministry of Tourism	2	0	2	0.2%
President's office	2	0	2	0.2%
UWA	0	2	2	0.2%
UNEB	1	1	2	0.2%
NUSAF	1	1	2	0.2%
DPACB	0	1	1	0.1%
DPP	0	1	1	0.1%
Privatization Unit	1	0	1	0.1%
NPA	1	0	1	0.1%
State House	0	1	1	0.1%
Ministry of Gender	1	0	1	0.1%
NARO	1	0	1	0.1%
Health Service Commission	1	0	1	0.1%
Law Council	1	0	1	0.1%
Ministry of Internal Affairs	1	0	1	0.1%
NEMA	1	0	1	0.1%
UPPC	1	0	1	0.1%
NDA	1	0	1	0.1%
National Council for Higher Education	1	0	1	0.1%
UNBS	1	0	1	0.1%
Judicial Service Commission	1	0	1	0.1%
DEI	1	0	1	0.1%
Cooperatives	1	0	1	0.1%
Others	2	7	9	0.8%
Total	522	593	1115	100.0%



The table above indicates that the most complaints received by the Inspectorate of Government were those against District Administrations which accounted for 17.4% of the total complaints received. The common nature of complaints against district Administrators are Mismanagement and Misappropriation of public funds/resources, Abuse of office, Embezzlement and Mishandling of tenders and contracts.

Complaints against individual public officials ranked the 2nd highest category of complaints received constituting 12.3% the total complaints received. These are public officials who are alleged to have used their offices for private gain. The nature of cases mostly reported in this category are abuse of office, conflict of interest, forgery and uttering false documents.

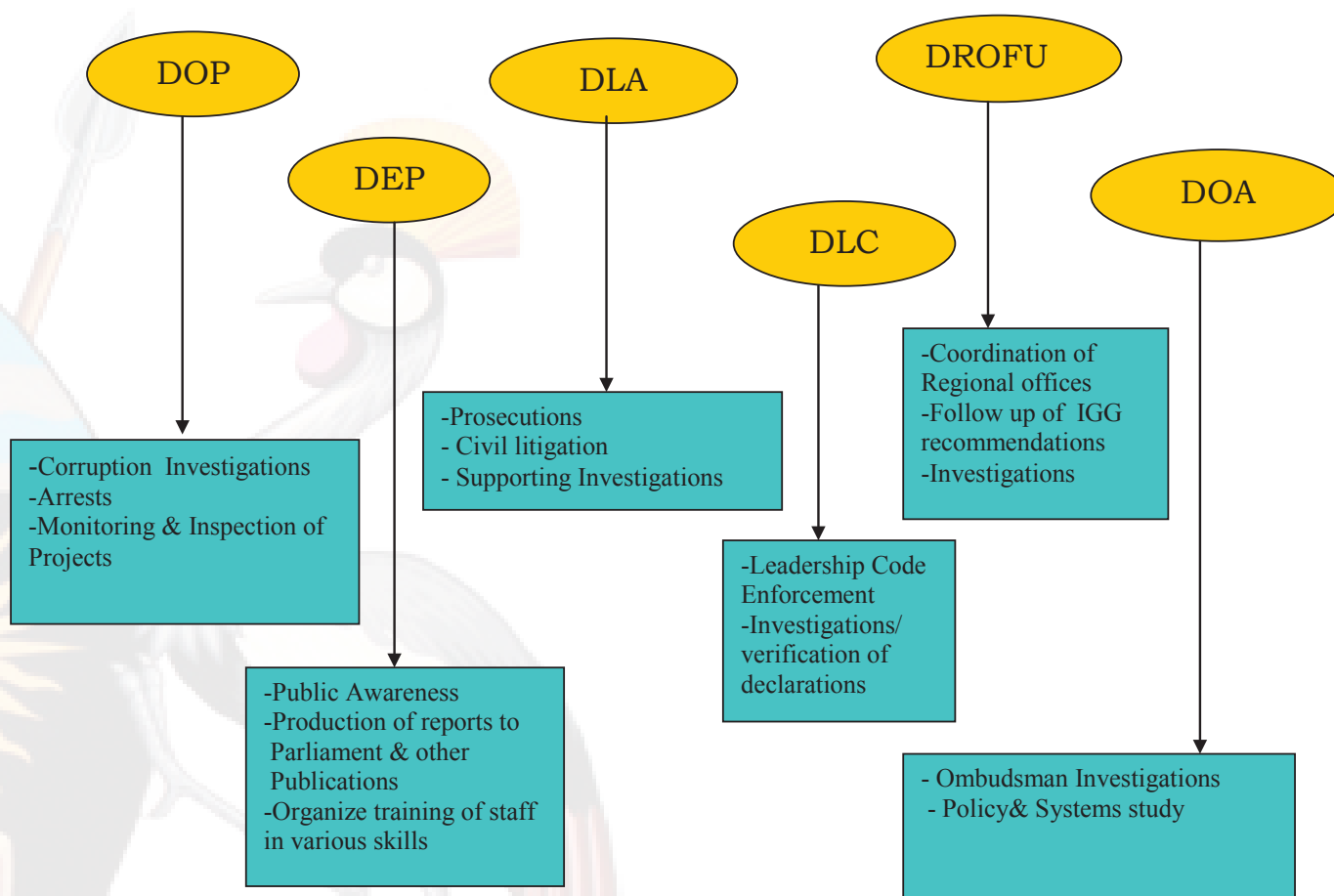
The 3rd ranked category was that of Municipal Councils/Town Councils accounting for 8.5% (95 complaints) of the total complaints received. The nature of complaints in this category included mishandling of tenders/contracts, conflict of interest, abuse of office, embezzlement and property disputes. Most complaints in this category were registered at the regional offices.

Complaints against police were the 4th highest accounting for 7.1% (79 complaints) of the total complaints received. Most complaints against Police involved mismanagement, bribery, delay of service delivery, victimization/oppression, conflict of interest and general misconduct.



Figure 5

Functions of the Inspectorate of Government by Directorates



Key:

DOP – Directorate of Operations
DEP – Directorate of Education and Prevention of Corruption
DLA – Directorate of Legal Affairs
DROFU – Directorate of Regional Offices and Follow Up.
DL/C – Directorate of Leadership Code
DOA- Directorate of Ombudsman Affairs



Figure 6

Functions of the Department of Finance and Administration

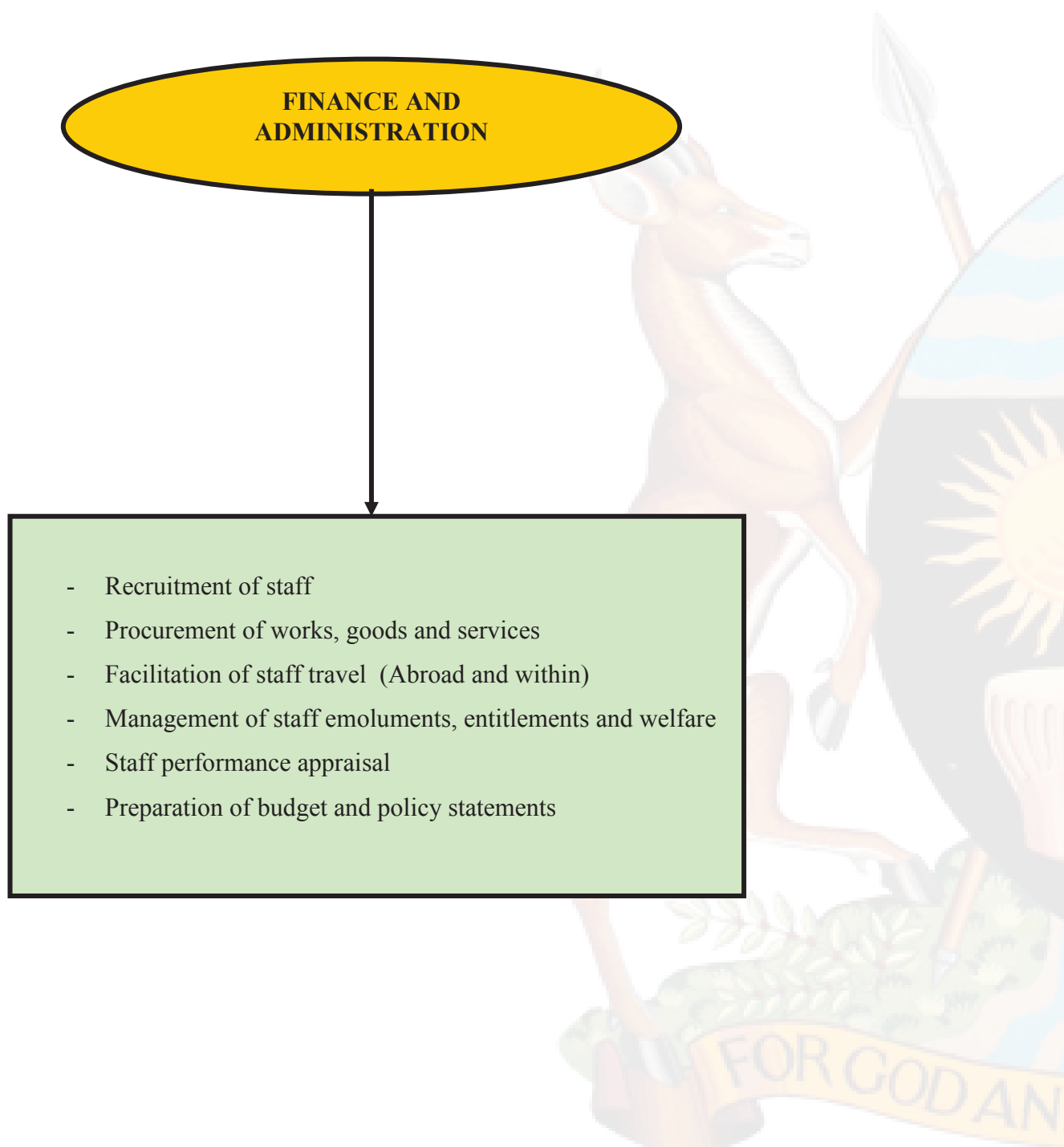




Figure 7

Function of the IGG/ DIGG



- Receipt of complaints
- Authorization and supervision of investigations
- Issuing of results or reports of Investigations
- Issuing of Bank Inspection Orders
- Issuing of Witness Summons
- Issuing of Warrants of Arrests
- Authorizing Prosecutions
- Issuing Orders/ Directives in the Course or as a consequence of Investigations.
- Authorization of closure of investigations
- Approving the Annual Budgets of the Inspectorate
- Issuing Parliamentary Reports
- Participation in Public Awareness Programmes, meetings, conferences and international events on behalf of IG



Table XX

A Sample of the Complaints Concluded during the Period January – June 2011

SN	Reference No.	Subject Matter	Outcome
1.	TS 122/2010	Alleged irregularities in the procurement of BMW Police outrider Motorcycles worth Euros 27,932 that were used for CHOGM by Ministry of Works and Transport Contracts.	Case under prosecution
2.	TS 76/2007	Alleged mismanagement of the procurement process for the award of tender worth 7.8 billion for provision of executive vehicles for CHOGM 2007	Case under prosecution
3.	ARU/CF/21/2010	Alleged diversion of shs.2.5 million meant for costs in election petition No. 0002/06; Esrom William Vs Electoral Commission and Wapokra John Pascal by cashier, High Court Mr. Akol	Money was paid to the complainant
4.	ARU/CF/30/2010	Alleged irregularities in supply of furniture to Aanga Primary School LGDP II for FY 2007/08 by officials of Maracha /Terego District	A report was issued directing the CAO Arua to pay the supplier the value of the 120 desks i.e. 11,764,000/=
5.	FP/10/06/2010	Alleged inflation of costs for construction of a latrine at Kyaitamba P/S in Hakibaale sub-county, Kabarole District	A report was issued directing CAO Kabarole to submit the officers involved to the DSC for appropriate disciplinary action.
6.	FP/CF/05/2010	Alleged mismanagement of Universal Secondary Education(USE) program by the Head teacher of Rwimi Secondary School in Kabarole district	A report was issued in which it was directed that the head teacher of Rwimi Secondary school be submitted to the Education Service Commission for disciplinary action.
7.	FP/CF/10/2010	Alleged holding of two government jobs and earning double salary by an employee of Fort Portal Municipality	A report was issued in which the accused was directed to pay shs.5,113,956 which she earned from URA as double salary.
8.	FP/CF/15/2009	Alleged embezzlement of shs.10,635,108 from the Works Department of Kabarole district.	A report was issued in which the CAO, Kabarole district was directed to submit the accused officials to DSC for appropriate disciplinary action.
9.	TS 187/2007	Alleged mismanagement and embezzlement of Functional Adult Literacy (FAL) by Manafwa District CDO.	Shs.9,060,000 was recovered from the CDO and remitted to Inspectorate of Government Recovery Account.
10.	GUL/CF/14/2010	Alleged abuse of office by the Town Clerk and Municipal Engineer of Gulu Municipal Council	A report was issued directing the PS MOLG to submit the accused to the Public Service Commission for appropriate disciplinary action.



SN	Reference No.	Subject Matter	Outcome
11.	GUL/CF/16/2009	Alleged embezzlement of U shs.6,000,000 by the Town Clerk, Kitgum Town Council	A report was issued in which the CAO Kitgum was directed to submit the accused to the DSC for appropriate disciplinary action.
12.	GUL/CF/17/2010	Alleged irregularities in contract awards for the construction of classrooms at Adoo Primary School by M/s Lujong United Ltd, Pader district.	A report was issued in which the CAO Pader was directed to compel the contractor to complete the works at Adoo Primary School.
13.	HMA/CF/02/2011	Alleged abuse of office and mismanagement of funds by the head teacher, Bwikya Muslim S.S-Hoima district	A report was issued to the PS, MoES directing him to severely reprimand the head teacher Bwikya S.S. for failing to adhere to the PPDA guidelines.
14.	HMA/CF/13/2010	Abuse of office and failure to account for funds realized from the sale of trading licenses and permits during FY 2008/2009 in Kisiita Sub-county, Kibaale District.	A report was issued to CAO Kibaale district to take action.
15.	HQT/20/10/2010	Alleged unlawful deletion from the payroll by Namutumba district officials	The complainant was deleted on justifiable grounds and was informed accordingly.
16.	HQT/27/05/2008	Alleged existence of ghost teachers on the pay roll of Nantamali Primary School, Kaliro district	A report was issued to the PS MOLG to reprimand the CAO and CFO for failure to return the unpaid salary to the treasury.
17.	HQT/32/10/2007	Alleged non-payment of pension/gratuity of a deceased soldier	The complainant was paid her late husband's gratuity and is now receiving a monthly pension.
18.	HQT/54/03/2008	Alleged failure to pay NSSF including benefits	The complainant's benefits were paid after IG's intervention
19.	HQT/61/05/2010	Non-payment of claim for burial expenses for PC. Kimenyi Amos when he lost his wife Ms. Nakabuye Juliet	The complainant was paid the money he was entitled to.
20.	HQT/64/10/2008	Illegal authorization of construction over the main National Water and Sewerage Corporation sewer line for Mbale Municipal Council by Mbale Municipal Council	A report was issued to the Town Clerk, Mbale Municipal Council directing him to submit the Municipal Physical Planner to the DSC for appropriate disciplinary action for not involving NW&SC.
21.	HQT/69/02/2010	Alleged unfair termination from Uganda Broadcasting Corporation and failure to remit NSSF contributions	The complainant was informed that the funds were being processed and were to be paid.
22.	HQT/76/04/2010	Alleged mismanagement of NAADS activities in Mbale District	A report was issued directing the Town Clerk, Mbale M.C to caution Industrial Division officials.



SN	Reference No.	Subject Matter	Outcome
20.	HQT/64/10/2008	Illegal authorization of construction over the main National Water and Sewerage Corporation sewer line for Mbale Municipal Council by Mbale Municipal Council	A report was issued to the Town Clerk, Mbale Municipal Council directing him to submit the Municipal Physical Planner to the DSC for appropriate disciplinary action for not involving NW&SC.
21.	HQT/69/02/2010	Alleged unfair termination from Uganda Broadcasting Corporation and failure to remit NSSF contributions	The complainant was informed that the funds were being processed and were to be paid.
22.	HQT/76/04/2010	Alleged mismanagement of NAADS activities in Mbale District	A report was issued directing the Town Clerk, Mbale M.C to caution Industrial Division officials.
23.	JNJ/05/12/2009	Alleged irregularities in salary processing by the Town clerk, Jinja Municipal Council	A report was issued to the Town Clerk to ensure that employees' missing salaries is handled with utmost urgency and diligence
24.	JNJ/10/09/2010	Auditor General's report for the year ending 30th June 2009 by Namutumba Local Government	A report was issued directing the CAO Namutumba to submit the town clerk Namutumba to the DSC for reprimand.
25.	JNJ/CF/12/2008	Alleged embezzlement of shs.19,884,000 and illegal holding of the post by the Finance Officer Iganga Town Council	The accused person was directed to refund the money shs.8,793,700/= and charges were withdrawn against the accused person and proceedings discontinued.
26.	JNJ/CF/25/2010	Alleged abuse of office by the Deputy Town Clerk, Jinja Municipal Council	A report was issued directing the, PRO who as Ag. Clerk to the council made fraudulent requisitions totaling to shs.4,248,000 to refund it.
27.	JNJ/CF/33/2010	Alleged abuse of office by NAADS officials of Igombe sub-county, Iganga district	A report was issued in which the CAO Iganga was directed to submit the accused to the District Service Commission to be reprimanded.
28.	KBL/02/09/2010	Alleged flouting of election laws and earning of salary while not working	Money was recovered from the accused
29.	KBL/CF/06/2007	Alleged embezzlement of funds by the Procurement officer of Kabale referral Hospital	The misappropriated funds amounting to Shs.7, 250,000 were refunded by the Procurement officer.
30.	KBL/CF/27/2010	Alleged irregular appointment of Education Assistants without the required qualifications by the Kabale District Service Commission	The Chairperson PSC was directed to caution the Kabale DSC.



SN	Reference No.	Subject Matter	Outcome
31.	LIR/02/07/2008	Alleged unfair deletion of a teacher at Erute P/S from the payroll	The complainant was reinstated and paid his arrears
32.	LIR/03/07/2008	Alleged unfair deletion of six teachers from the payroll of Elia Olet P/S by the head teacher	All the six teachers have re-accessed the payroll.
33.	LIR/CF/04/2008	Alleged irregular recruitment of the Chief Finance Officer and Principal Internal Auditor by Oyam District Service Commission	A report was issued in which the CAO, Oyam was directed to seek advice from the PSC in respect to the unfilled but crucial position of CFO.
34.	LIR/CF/12/2010	Alleged irregular sale of NUSAF 11 interest forms in Oyam and Dokolo districts	A report was issued in which the CAO, Oyam was directed to submit the Loro Sub-County Chief to the DSC for reprimand.
35.	MBL/04/06/2008	Alleged irregular salary payments to some teachers in Bududa district	Disciplinary action was taken on the concerned officials and excess funds were recovered
36.	MBL/04/07/2010	Alleged non-payment of salaries to support staff of Kapchorwa town council	The complainants were paid their claims
37.	MBL/05/05/2011	Alleged solicitation for bribe by a court clerk at Sironko Grade 1 Magistrate court	The suspect was apprehended with a trap and is being prosecuted
38.	MBR/05/04/2009	Alleged failure to account for UPE funds by the Head teacher of Rwenjuba primary school in Kiruhura district	A report was issued to the CAO, Kiruhura in which he was directed to caution the head teacher Rwenjuba P/S for failure to submit UPE grant accountabilities to the sub-county council.
39.	MBR/CF/27/2005	Alleged irregular award of tender to supply textbooks under DIMO III Project to a district councilor in Ntungamo district	A report was issued to CAO Ntungamo to submit the names of the various officials who were involved in the irregular tender award to the DSC for disciplinary action.
40.	MRT/CF/05/2009	Alleged inflation of school enrollment figures by the DEO and Inspector of schools Kabong district	A report was issued in which it was established that the official figures did not tally with the actual figures.
41.	MRT/CF/07/2009	Irregular recruitment by Kotido DSC	A report was issued in which the irregular appointments of the three officials were to be rescinded.
42.	MSK/CF/18/2010	Alleged mismanagement of the water supply system project in Kachanga village, Kalangala district	A report was issued directing the CAO to submit the Senior Water Engineer to DSC for disciplinary action



SN	Reference No.	Subject Matter	Outcome
43.	MSK/CF/25/2008	Alleged mismanagement of National Agricultural Advisory Services (NAADS) funds by Sembabule district Local Government officials.	A report was issued in which the CAO Sembabule was directed to ensure recovery of the funds from the concerned officials who failed to account for the funds advanced to them.
44.	SRT/02/11/2008	Alleged mismanagement and abuse of office by the head teacher St. Peter's SS Acowa, Amuria district	The head teacher was transferred and the BOG was dissolved
45.	SRT/CF/07/2010	Alleged double employment of Finance Officer Soroti Municipality	A report was issued in which the accused was directed to refund the 10,471,845/= which he illegally earned.
46.	SRT/CF/23/2004	Alleged mismanagement of Capacity Building Grant by the DEO Katakwi	A report was issued in which the CAO, Katakwi was directed to submit the DEO Katakwi to the DSC-Katakwi for appropriate action with a view to dismiss him for gross misconduct
47.	TOR/CF/03/2009	Alleged mismanagement and misappropriation of funds by officials of Bugobero sub-county, Manafwa district	A report was issued to CAO Manafwa to warn the former S/C NAADS coordinator
48.	TOR/CF/15/2010	Alleged illegal extension of power to the district water office by the Ag. District Engineer, Bududa district	A report was issued in which the CAO, Bududa was directed to dismiss the District Engineer, Bududa.
49.	TOR/CF/19/2010	Alleged irregular procurement of management services for revenue collection from light parking by Busia Town council	A report was issued to CAO Busia to liaise with the CAO Moyo to submit the former Town Clerk Busia to DSC for disciplinary action.
50.	TS/103/2010	Alleged unfair distribution of mosquito nets to Buwama sub county, Mpigi district	A report was issued that all the residents of Buyaya Kitojo village who missed the nets be given nets in the next phase
51.	TS/109/2009	Alleged mismanagement of the Affairs of Lugazi Town council by the Ag. Town clerk	A report was issued directing the termination of the contract between Lugazi Town Council and M/s. UTODA
52.	TS/150/2010	Alleged mismanagement of case No. TAR/514/2009 by the Principal State Attorney Mulindwa Badru -Old Kampala Police	A report was issued directing administrative action against the officers involved.
53.	TS/183/2010	Alleged abuse of offices by the CAO of Mpigi District	A report was issued in which the PS MoLG was directed to submit the CAO Mpigi district to the PSC for appropriate disciplinary action.



SN	Reference No.	Subject Matter	Outcome
54.	TS/19/2010	Alleged abuse of office, mismanagement and embezzlement of funds by officials of Kasangombe Sub County Luwero District	A report was issued in which the officials of Nakaseke district local government and Kasangombe s/c were absolved of the allegation that they received shs.100,000,000/-.
55.	TS/38/2010	Alleged failure to account for funds meant for construction of Birembo War Memorial Technical Institute by the Principal	The Principal, Birembo War Memorial was absolved of the allegation
56.	TS/54/2010	Alleged corruption by the accommodation committee of Nsambya Police Barracks	A report was issued to IGP to take action.
57.	TS/57/10	Alleged handling of two jobs & double earning by a lecturer of Kyambogo University	The accused was asked to refund shs.27,020,745/-
58.	TS/80/2010	Alleged mismanagement of public funds by the Head teacher Mityana Public School	A report was issued in which the CAO Mityana was directed to recover the shs.9,374,757/= from the head teacher and to submit him to the DSC for disciplinary action.
59.	TS/82/2010	Alleged exaggerated loss of income by M/S SB . Transporters	A report was issued in which it was recommended that the claimant should not be paid any more money as his claims were based on falsehood
60.	FP/09/02/11	Alleged abuse of office and solicitation for bribes by Police officers attached to Kasese Police Post	Case under Prosecution
61.	JNJ/04/2010	Alleged falsification of receipts by Perida Kasiko, Senior AA Jinja Municipal Council	Case under Prosecution
62.	JNJ/CF/31/2009 JNJ/01/10/09	Alleged embezzlement and falsification of accountability for shs.1,007,000,000 payments for property rates	Case under Prosecution
63.	JNJ/08/05/2011	Alleged bribery by RSA's office	Case under Prosecution
64.	JNJ/27/2010	Alleged uttering of false academic documents by Lydia Mwembe, Secretary District Land Board and Asha Nahabo, Senior Land Management Officer	Case under Prosecution
65.	JNJ//08/06/2011	Alleged smuggling of drugs from Jinja Referral Hospital	Case under Prosecution
66.	JNJ/05/07/2010	Alleged bribery by Bwiire Ssali, Court clerk Bugiri	Case under Prosecution
67.	MRT/CF/12/2009	Alleged overpricing of NAADS commodities and misuse of funds in Kadepo Sub-county, Kaabong district by NAADS officials.	Case under Prosecution



SN	Reference No.	Subject Matter	Outcome
68.	MRT/CF/09/10	Alleged abuse of office and incompetence by Abim District Service Commission	Case under Prosecution
69.	MRT/CF/07/2010	Alleged use of forged academic documents by Abim District officials	Case under Prosecution
70.	MBR/CF/34/1999	Alleged abuse of office and embezzlement by the Principal and Bursar Kibatsi Technical Institute	Case under Prosecution
71.	MBR/CF/51/2003	Alleged embezzlement of PMA funds by the Sub-county officials of Kayonza Sub-county in Ntungamo district	Case under Prosecution
72.	MBR/CF/37/2005	Alleged abuse of office and conflict of interest in Water Department, Ntungamo district	Case under Prosecution
73.	MBR/CF/03/2007	Alleged abuse of office by officials of Water subsector in Ntungamo district	Case under Prosecution
74.	MBR/CF/63/2004	Alleged embezzlement of funds by Ntungamo district officials	Case under Prosecution
75.	MBR/CF/74/2003	Alleged maintenance of ghost teachers on government payroll by head teacher Rwenkoba primary school	Case under Prosecution
76.	MBR/CF/09/2009	Alleged bribery and extortion of money by His Worship Ndifuna Moses, Magistrate grade II Mbarara	Case under Prosecution
77.	MBR/CF/27/2008	Alleged non-qualification to hold public service job and forgery and uttering of false documents by ACAO Isingiro district	Case under Prosecution
78.	MBR/CF/16/2008	Alleged fraudulent appointment on promotion of a Nursing officer-Itojo hospital, Ntungamo	Case under Prosecution
79.	MBR/CF/06/2011	Alleged solicitation of a bribe of Ug.shs.400,000 by Court clerk Kiruhura magistrate court	Case under Prosecution
80.	MBR/CF/18/2009	Alleged abuse of office by Mbarara district officials.	Case under Prosecution
81.	TS/110/2004	Alleged failure to supply 588 desks to Kumi district Local Government by M/s Standard Building Contractors	Case under Prosecution
82.	SRT/CF/04/10	Alleged extortion by the Sub-county chief, Ngora Kumi Mr. Ekungu Simon Peter	Case under Prosecution
83.	SRT/08/06/11	Alleged extortion, solicitation and receipt of a bribe by a Police officer in Serere Central Police Station	Case under Prosecution
84.	SRT/CF/03/09	Alleged payroll fraud by Bukedea District officials	Case under Prosecution



SN	Reference No.	Subject Matter	Outcome
85.	MBL/CF/04/10 HQT/60/04/10	Alleged impersonation by a Law Enforcement officer, Mbale	Case under Prosecution
86.	MBL/CF/16/06	Alleged misappropriation of shs.200m by the Town Clerk, Kapchorwa Town Council	Case under Prosecution
87.	TS/96/04	Tender to manage Kumi road taxi park, Mbale Municipal Council	Case under Prosecution
88.	MBL/CF/09/07 HQT/48/01/07	Alleged mismanagement of funds at Buwalasi S/C Sironko district	Case under Prosecution
89.	MBL/CF/02/06	Alleged abuse of office by Tororo district officials	Case under Prosecution
90.	MBL/CF/03/08	Alleged irregular salary payments at Mbale Regional Referral Hospital	Case under Prosecution
91.	MBL/CF/19/06	Alleged embezzlement of shs.65 million by officials of Malaba Town Council	Case under Prosecution
92.	TS/138/2008	Alleged irregular reinstatement of Ag. Town Clerk of Kapchorwa Town Council by the CAO	Case under Prosecution
93.	MSK/CF/04/2007	Alleged forgery of academic documents by a teacher at Lunoni P/S, Rakai district	Case under Prosecution
94.	MSK/01/05/2011	Alleged extortion of shs.100,000 by D/C of Nyendo Police station, Masaka	Case under Prosecution
95.	MSK/05/05/2011	Alleged extortion by Physical Planner Masaka Municipal Council	Case under Prosecution
96.	KBL/CF/11/09	Abuse of office and false accounting	Case under Prosecution
97.	HMA/CF/30/07	Alleged failure to account for shs.49,062,100 by an official of Masindi district	Case under Prosecution
98.	HMA/CF/06/10	Alleged abuse of office and diversion of funds by Masindi district officials	Case under Prosecution
99.	HMA/04/12/2010	Alleged extortion by the Principal Internal Auditor Buliisa district	Case under Prosecution
100.	GUL/CF/02/2010	Alleged impersonation and abuse of office by Kitgum district Local government officials	Case under Prosecution
101.	GUL/CF/05/2010	Alleged embezzlement of funds by the district community development officer and the District cashier of Pader District Local Government	Case under Prosecution
102.	TS/98/2008	Alleged fraudulent claims and payments to M/s Rising Star Transporters Ltd by Pader District Local Government	Case under Prosecution
103.	GUL/CF/12/2010	Alleged abuse of office and conflict of interest by the Assistant District Water officer, Pader	Case under Prosecution



SN	Reference No.	Subject Matter	Outcome
104.	GUL/CF/06/2009	Alleged irregular termination of TRANDIT Ltd's Water management contract by the LC III Chairman and Town Clerk, Kitgum Town Council	Case under Prosecution
105.	GUL/CF/02/2011	Alleged uttering of forged documents by the teachers of Laliya Primary School	Case under Prosecution
106.	HQT/30/06/2010	Alleged mismanagement of funds by Pader Town Council officials and embezzlement of UPE funds by the head teacher of Pajule Primary School	Case under Prosecution
107.	GUL/CF/16/2009	Alleged embezzlement of Ushs. 6,000,000 by the Town Clerk, Kitgum Town Council	Case under Prosecution
108.	TOR/CF/06/10	Alleged ghost projects in Lwakhakha Town Council, Manafwa district	Case under Prosecution
109.	TOR/02/03/11	Alleged conflict of interest by Senior Accounts assistant, Bududa district	Case under Prosecution
110.	TOR/CF/02/11 'A'	Alleged embezzlement of funds by Manafwa district officials	Case under Prosecution
111.	ARU/CF/24/2007	Alleged corruption, embezzlement and abuse of office by the Ag. Town Clerk Arua Municipal Council.	Case under Prosecution
112.	ARU/CF/29/2008	Alleged diversion of salary meant for primary school teachers by Koboko district officials	Case under Prosecution



APPENDIX B

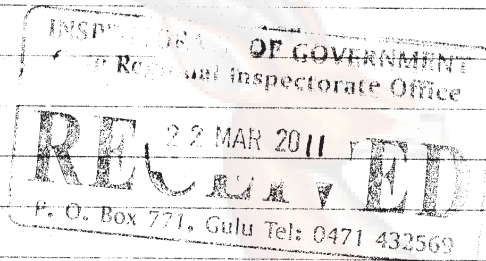
SOME LETTERS OF APPRECIATION TO THE IC



RESTORE LEADERSHIP ACADEMY
P. O BOX 307,
GULU, UGANDA,
22nd MARCH 2011

TO THE
INSPECTORATE OF GOVERNMENT

GULU REGIONAL OFFICE
Plot 6, EGWAL ABWANG RD
MORO TO HIGHWAY
P O Box 771
Gulu (U)



Dear Sir

RE: APPRECIATING YOUR OFFICE FOR
WORKING ON APPROPRIATELY TILL SUCCESS.

I would like to take this opportunity to thank God and so your office for a great deal for on the behalf of all the complainants who were complaining for the failure to release the 2007 PLE result slips to the former pupils of Paminyai primary School. I therefore appreciate your office alot for what they did because the efforts and helps that your office had put had to the success of receiving our PLE results. I witnessed it before your office that I have received mine on 21st MARCH 2011 at Mana though few has yet received theirs due surprise radio announcement.

I am so greatful for enabling Mr Anywar Jannan Aier, the head teacher Paminyai PLS to refund our 500000 fixed and on cash, on 01st MARCH 2011. I received the money myself "Thabir Sicaon, The candidate representative" I had made all the students who contributed to pick up their money from and they did, but before picking they had first to sign as to agree that they picked up their money.

We therefore wish you the very best as long as you providing service you to the needy and hopeless Magile.



good Lord bless you abundantly. &
Thanks.

Yours Sincerely

~~Thabisi~~

THABY DICKSON

ONEKA WINGFIELD

ONEKA KIXNIFRED

~~Teddy~~

AKELLO TEDDY

~~Apriya~~

APRIYA MARCOURA



Dr. Jolly Kemirembe Zaribwende

P. O Box 2100, Kampala.

0785094120/07040094120

Ref: TS.154.2010

28th February, 2011

The Inspector General of Government

Kampala – Uganda

Attn: Mr. Baku Raphael Obudra

EXPRESSION OF GRATITUDE - REPORT ON ALLEGED INTERFERENCE IN THE RECRUITMENT PROCESS OF THE EXECUTIVE DIRECTOR – DAIRY DEVELOPMENT AUTHORITY (DDA).

This is further to mine dated 5th October, 2010 reporting the interference in the recruitment process for the post of Executive Director DDA.

I would like to take this opportunity first of all to thank Government of Uganda for setting up your Office with its mandate. More importantly, I would like to thank you and your Office for the expeditious response in initiating the investigation whose findings are well articulated in your report Ref. TS.154.2010.

I applaud the professional manner in which every officer of your office who handled the case conducted themselves and were able to respond to all inquiries appropriately. I thank your Office for training and mentoring the staff to that level of professionalism.

Following your personal intervention as reflected in your letter dated 11th February, 2011, I was appointed ED/DDA by the DDA Board of Directors on 16th February, 2011. I will be reporting for duty on 1st March, 2011, curtesy of the professional and hard work of your office.

Thank you once again for the excellent and yet challenging work you and your Office are doing to re-direct our Country in the fight against corruption. May God bless you abundantly.


Dr. Jolly Kemirembe Zaribwende

EXECUTIVE DIRECTOR/DDA.



*Noted
27/3/11*



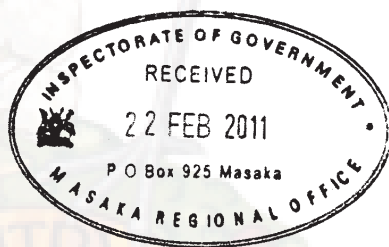
P.O. Box 1510
MASAKA.
22nd Feb, 2011

THE IGG,
MASAKA

OKWEBAZA KU MUSANGO MSK/1102/10

Nebaza mnyo office ya IGA okunyanba
okusobola okujuna senta zenge management
ya Hill Road Public School zeyali
egenge okunasaba shs. 2,050,000;
(million biri muemitalo entano).
Zonna banyinsaba nezigwaya.
Muwebale mnyo muwebalire asaba.

Nze,



Musoke Jane
Dr.



St. Joseph's Lwebitakuli P/s
P.O. Box 1388
MASAKA

24th May, 2011

THE IGG
MASAKA



Dear sir;

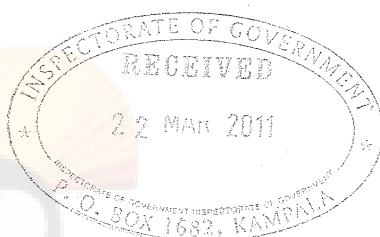
RE: UPDATE ABOUT MY COMPLAINT
TO YOUR OFFICE

Reference is made to your letter to -
me about the irregular deductions -
on my salary by B-BLUE EMPLOYEE
BENEFITS (V) LIMITED.

I wish to inform you that after -
I brought my complaint to your office
I also engaged a lawyer and a matter
was handled in civil suit NO. 338/2010
in Chief Magistrate's Court Masaka,
in my favour whereby there was consent
Judgement totalling sh 3,393,377. I hope
this matter will be concluded soon.

I thank your office for continued
advice.

Ndamagye
Ndamagye J.D.



JOSSY JUELS TWEREEZA
DIRECTOR OF EDUCATION AND PREVENTION OF CORRUPTION,
INSPECTORATE OF GOVERNMENT.

Acknowledged with thanks
21.03.2011

22ND MARCH 2011

RE: APPRECIATION

On behalf of the Uganda Speaks team, I wish to thank you for your invaluable time and contribution towards the Uganda Speaks talk show and Current Affairs.

Your participation brought an in depth, incisive, energetic and lively debate that will contribute to a lasting change in Uganda.

Thank you and I ask for your permission to call upon you in the next series. Feel free to recommend any one who can participate on the panel. God bless you.

Yours sincerely,

Betty Kakulu

PRODUCER

UGANDA SPEAKS

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Email: production@medeivatv.com www.medeivatv.com

AGENDA

UGANDA



Ref: _____

Date: _____

**MISSION OF THE
INSPECTORATE OF
GOVERNMENT**

*To Promote Good Governance Through Enhancing Accountability, Transparency;
and Enforcement of the Rule of Law and Administrative Justice In Public Offices*



INSPECTORATE OF GOVERNMENT

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Fax: 0414 344 810

Web: www.igg.go.ug